



Supplement to Handbook

TexMed 2018

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TO THE HANDBOOK FOR DELEGATES**
2018 Annual Session

At Elections Tab:

Replace 4-page Elections Charts with 4-page *Revised* Elections Charts;
Remove 2-page AMA Alternate Delegate candidate profile for Bryan G. Johnson, MD;
Remove 2-page AMA Alternate Delegate candidate profile for Richard W. McCallum, MD.

At Agendas Tab:

Replace Opening Session Agenda page with *Revised* Opening Session Agenda;
Replace Regular Session Agenda page with *Revised* Regular Session Agenda;
Replace 5-page Order of Business with 5-page *Revised* Order of Business.

At Financial and Organizational Affairs Tab:

Replace 2-page agenda with 2-page *Revised* agenda;
Replace SPKR Report 1-A-18 with *Revised* SPKR Report 1-A-18;
Replace BOT Report 12-A-18 with *Revised* BOT Report 12-A-18;
Replace Resolution 105-A-18 with *Revised* Resolution 105-A-18.

At Medical Education and Health Care Quality Tab:

Replace agenda with *Revised* agenda;
Insert Resolution 204-A-18 after Resolution 203-A-18;
Insert Resolution 205-A-18 after Resolution 204-A-18.

At Science and Public Health Tab:

Replace 2-page agenda with 2-page *Revised* agenda;
Insert Resolution 313-A-18 after Resolution 312-A-18;
Insert Resolution 314-A-18 after Resolution 313-A-18.

At Socioeconomics Tab:

Replace agenda with *Revised* agenda;
Insert PRES Report 1-A-18 before CHSO Report 1-A-18;
Insert CSE Report 3-A-18 after CSE Report 2-A-18;
Insert CSE Report 4-A-18 after CSE Report 3-A-18;
Insert CSE Report 5-A-18 after CSE Report 4-A-18;
Insert CSE Report 6-A-18 after CSE Report 5-A-18;
Insert CM-EMST Report 2-A-18 after CSE Report 6-A-18;
Insert CM-MHPC Report 2-A-18 before Resolution 401-A-18;
Insert Resolution 406-A-18 after Resolution 405-A-18.

ELECTIONS

May 2018

OFFICERS

Office	Incumbent	Eligible for Election	Term of Position	Candidates Announced as of May 1
President-Elect	Douglas W. Curran	No	2018-19	David C. Fleegeger* Travis
Speaker, House of Delegates	Susan M. Strate	Yes	2018-19	Susan M. Strate Wichita
Vice Speaker, House of Delegates	Arlo F. Weltge	Yes	2018-19	Arlo F. Weltge Harris
Three Trustees**	David N. Henkes Keith A. Bourgeois Richard W. Snyder	No Yes Yes	2018-21	Keith A. Bourgeois Harris Carrie de Moor Collin-Fannin Jayesh B. Shah Bexar Richard W. Snyder Dallas Joseph S. Valenti Denton
Board of Trustees Young Physician Member	Carrie de Moor	No	2018-20	Lindsay Botsford Harris

General officers listed serve one-year terms except trustee which is a three-year term.

House policy also provides that the names of candidates seeking election or reelection be distributed in advance. However, nominations will be accepted on the floor of the house whether or not prior notification of intent to seek election has been received or published.

If you wish to announce your candidacy or a candidate for election or reelection, please notify Ada Drozd, executive coordinator, Office of the EVP, at ada.drozd@texmed.org or (800) 880-1300, ext. 1540.

*Should Dr. Fleegeger be elected president-elect, four trustees will be elected.

**Trustee positions are “at large,” not slotted. TMA Bylaws provide that all nominees for trustee will be listed on a single ballot.

COUNCILOR AND VICE COUNCILOR ELECTIONS

May 2018

COUNCILORS

Office	Incumbent	Eligible for Election	Term of Position	Candidates Announced as of May 1
District 1	Gilbert A. Handal	Yes	2018-21	Gilbert A. Handal
District 2	Vivek U. Rao	Yes	2018-21	Vivek U. Rao
District 4	Dan L. Locker	No	2018-21	Jane C. Rider
District 11	Charles M. Perricone	No	2018-21	Sheldon Y. Freeberg
District 14	Edward W. Tuthill	Yes	2018-21	Edward W. Tuthill

VICE COUNCILORS*

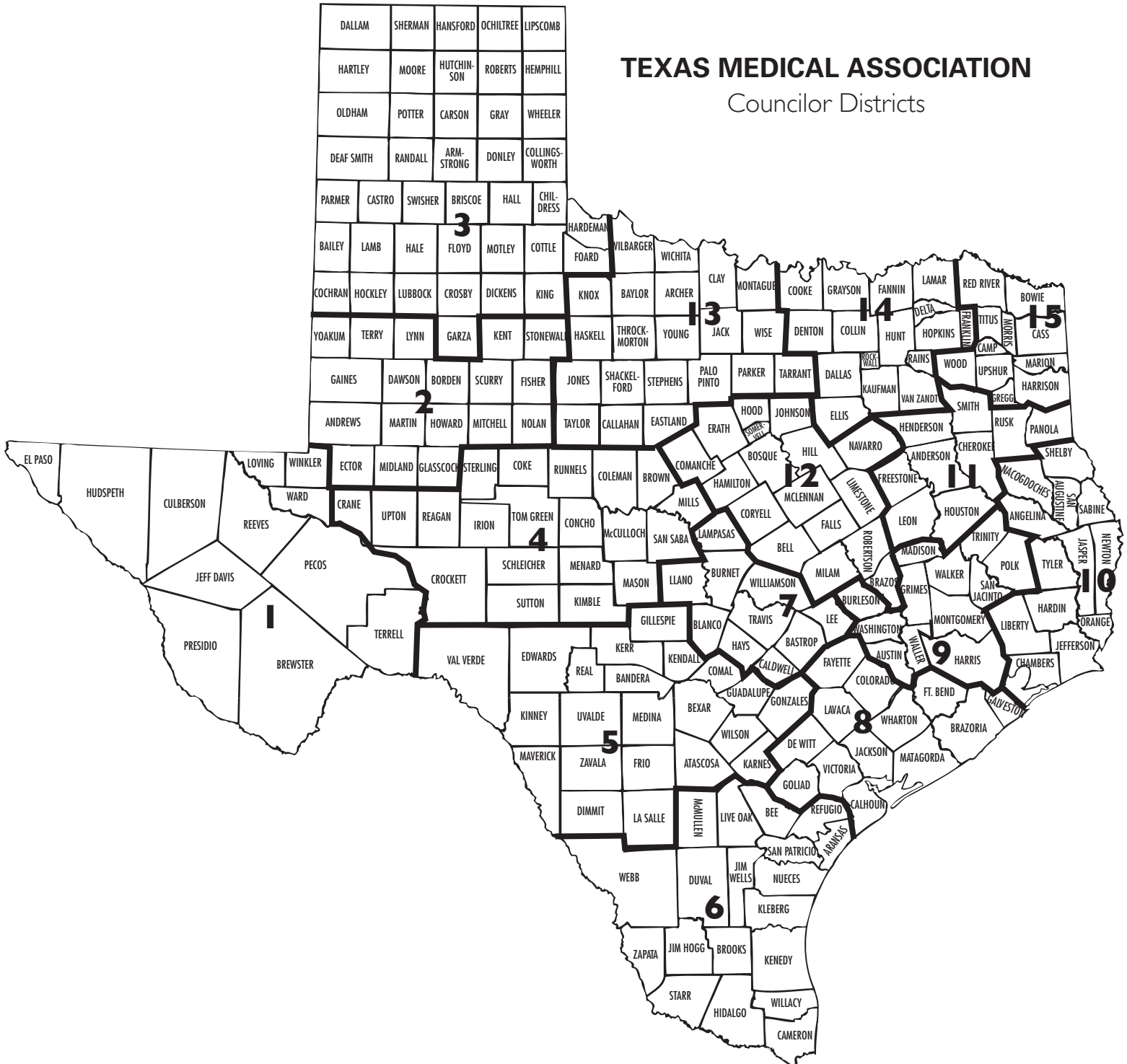
Office	Incumbent	Eligible for Election	Term of Position	Candidates Announced as of May 1
District 2	James W. Huston	Yes	2018-21	James W. Huston
District 4	Jane C. Rider	No	2018-21	
District 11	Sheldon Y. Freeberg	No	2018-21	
District 12	Vacant		2018-19	Alisa Marie D. Berger
District 14	Victor L. Vines	Yes	2018-21	Victor L. Vines

District elections are held for vice councilors and names are forwarded to the House of Delegates for confirmation. Terms are three years, unless filling an unexpired term. See map in this section for councilor districts.

*As provided in TMA Bylaws, nominations for vice councilor positions are determined by district elections and confirmed by the House of Delegates. Should you have a nomination for vice councilor, please notify Ann Arnett, assistant to the Board of Councilors, at ann.arnett@texmed.org or (800) 880-1300, ext. 1340.

TEXAS MEDICAL ASSOCIATION

Councilor Districts



**AMA DELEGATION ELECTIONS
May 2018**

DELEGATES

Delegates	Incumbent	Eligible for Reelection	Term (2 Years) Jan. 1-Dec. 31	Candidates Announced as of May 1
1	Michelle A. Berger	Yes	2019-20	Michelle A. Berger
2	Brad G. Butler	Yes	2019-20	Brad G. Butler
3	David C. Fleeger	Yes	2019-20	David C. Fleeger
4	William H. Fleming III	Yes	2019-20	William H. Fleming III
5	Asa C. Lockhart	Yes	2019-20	Asa C. Lockhart
6	Kenneth L. Mattox	Yes	2019-20	Kenneth L. Mattox
7	Kevin H. McKinney	Yes	2019-20	Kevin H. McKinney
8	Larry E. Reaves	Yes	2019-20	Larry E. Reaves
9	Leslie H. Secrest	Yes	2019-20	Leslie H. Secrest
10	E. Linda Villarreal	Yes	2019-20	E. Linda Villarreal

ALTERNATE DELEGATES

Alternate Delegates	Incumbent	Eligible for Reelection	Term (2 Years) Jan. 1-Dec. 31	Candidates Announced as of May 1
1	Vacancy		2019-20	Laura Faye Gephart Alexander Kenton
2	G. Ray Callas	Yes	2019-20	G. Ray Callas
3	Gregory M. Fuller	Yes	2019-20	Gregory M. Fuller
4	William S. Gilmer	Yes	2019-20	William S. Gilmer
5	Cynthia A. Jumper	Yes	2019-20	Cynthia A. Jumper
6	Elizabeth Torres	Yes	2019-20	Elizabeth Torres
7	Roxanne M. Tyroch	Yes	2019-20	Roxanne M. Tyroch
8	Arlo F. Weltge	Yes	2019-20	Arlo F. Weltge
9	Habeeb M. Salameh*	No	2018-19	Theresa Phan
10	Jessie Ho*	No	2018-19	Faith Mason

Delegates and alternate delegates serve two-year terms, Jan. 1, 2019-Dec. 31, 2020; except that the terms for alternate delegate Places 9 and 10, which are designated for a resident and medical student, are May 19, 2018-May 18, 2019.

*Nominations are made by the Resident and Fellow Section and Medical Student Section.

**TEXAS MEDICAL ASSOCIATION
2018 HOUSE OF DELEGATES ANNUAL SESSION**

OPENING SESSION

Friday, May 18, 8 am, Expo Hall, Level 2, JW Marriott San Antonio Hill Country Resort and Spa
(The speakers may take items out of order.)

1. Call to Order
Susan M. Strate, MD, Speaker
Arlo F. Weltge, MD, Vice Speaker
2. Invocation
Mark J. Kubala, MD, Past President
3. Report of Reference Committee on Credentials
Leah H. Jacobson, MD, Chair
4. Approval of May 5-6, 2017 Minutes
Michelle A. Berger, MD, Secretary/Treasurer
5. Address of Texas Medical Association Alliance President
Karen Lairmore
6. Address of Texas Medical Association President
Carlos J. Cardenas, MD
7. Board of Trustees Annual Association Finances Report
David N. Henkes, MD, Chair
8. Section Awards
Young Physician Section, Lindsay K. Botsford, MD, Chair
Young at Heart
Resident and Fellow Section, Habeeb M. Salameh, MD, Chair
J.T. "Lamar" McNew, MD
Medical Student Section, Jennifer E. Nordhauser, Chair
C. Frank Webber, MD
Student of the Year
9. American Medical Association Update
David O. Barbe, MD, MHA, AMA President
10. Presentation by The Physicians Foundation
Timothy B. Norbeck, CEO
11. Nominating Speeches
President-Elect
Trustees
AMA Alternate Delegates
12. Recognition of TMA Past Presidents
13. Recognition of Outgoing Council and Committee Chairs

14. Acceptance of Handbook Items as Business of the House (see Order of Business)
15. Consideration of Late Reports and Resolutions
16. Moment of Silence for Deceased Physicians
17. Announcements
18. Recess for Reference Committee Hearings

**TEXAS MEDICAL ASSOCIATION
2018 HOUSE OF DELEGATES ANNUAL SESSION**

REGULAR SESSION

Saturday, May 19, 8:30 am, Expo Hall, Level 2, JW Marriott San Antonio Hill Country Resort and Spa
(The speakers may take items that are not time-specific out of order.)

1. Call to Order
Susan M. Strate, MD, Speaker
Arlo F. Weltge, MD, Vice Speaker
2. Report of Reference Committee on Credentials
Leah H. Jacobson, MD, Chair
3. Announcements
4. Presentation of TMA-Established Organizations (video-taped)
Texas Medical Liability Trust
Robert D. Donohoe, President and CEO
TEXPAC
Robert J. Rogers, MD, Chair, Board of Directors
Texas Medical Association Foundation
Leslie H. Secrest, MD, President
5. Distinguished Service Award (9:15 am)
Surendra K. Varma, MD, Lubbock
6. Initial Extractions from Reference Committee Reports
7. Elections (9:30 am)
8. Installation of TMA and TMAA Presidents (10:45 am)
9. Call for Reference Committee Reports
10. Adjourn

TEXAS MEDICAL ASSOCIATION HOUSE OF DELEGATES
ORDER OF BUSINESS
2018 ANNUAL SESSION
May 18-19, 2018

Reference Committee Key:

Financial and Organizational Affairs = FOA
Medical Education and Health Care Quality = MEHCQ
Science and Public Health = SPH
Socioeconomics = SOCIO

REPORTS:

REFERRED TO:

1. Report of President

1. *Physician-Led Initiatives to Address Maternal Mortality and Morbidity* SOCIO

2. Reports of Speakers

1. *Transparency in Election in the House of Delegates (Resolution 109-A-17)* FOA
2. Election of TMA Board of Trustees Members, Filling Vacancies by Special Election (Resolution 101-A-17) FOA

3. Reports of Board of Trustees

1. TMA Leadership College Informational
2. Disclosure of Affiliations Informational
3. Hurricane Harvey Disaster Relief Informational
4. TMAIT, TMFHQI, and TMLT Informational
5. Pending Lawsuits Involving Texas Medical Association Informational
6. Investments Informational
7. TMA/THA Physician Medicaid Rate Improvement Task Force Informational
8. Audit of 2016 Financial Statements and 2017-18 Operating Budgets Informational
9. 2017-18 Board Officers and Committees Informational
10. Medical Student and Resident Physician Loan Funds Informational
11. Minority Scholarship Program Informational
12. *Sunset Review of TMA Standing Committees* FOA
13. Policy Review FOA
14. TMA 2025 FOA
15. Amendments to Constitution and Bylaws Chapter 9, Councils FOA

4. Report of Executive Vice President

1. 2017-18 Update Informational

5. Report of Interspecialty Society Committee (no report)

6. Report of Committee on Membership

1. Membership Development Informational

7. Reports of Board of Councilors

1. Distinguished Service Award — Surendra K. Varma, MD Informational
2. Opinions of the Board of Councilors Informational
3. County Medical Societies Informational
4. Support of Evidence-Based Medicine (Resolution 107-A-17) FOA
5. Emeritus Nominations FOA
6. Honorary Nominations FOA
7. Policy Review FOA

- 8. Reports of Committee on Physician Health and Wellness**
 1. 2018 Goals; PHR Assistance Fund; Drug Screen Program Informational
 2. Continuing Medical Education Programs Informational
 3. Treatment Facilities; Medical Student and Resident Activities Informational

- 9. Reports of Texas Delegation to the AMA**
 1. AMA House of Delegates Meetings in 2017 Informational
 2. AMA Membership, Representation, and Delegation Leadership Informational
 3. Texas Delegation Operating Procedure Changes FOA

- 10. Report of International Medical Graduate Section**
 1. Displaced and Refugee Physicians in Texas and Potential TMA Outreach (Resolution 105-A-17) Informational

- 11. Report of Medical Student Section**
 1. Medical Student Section Operating Procedures Update FOA

- 12. Report of Resident and Fellow Section** (no report)

- 13. Report of Young Physician Section** (no report)

- 14. Reports of Council on Constitution and Bylaws**
 1. Amendments to the TMA Constitution FOA
 2. Election of TMA Board of Trustees Members, Filling Vacancies by Special Election (Resolution 101-A-17) FOA

- 15. Reports of Council on Health Care Quality**
 1. Quality Update Informational
 2. Policy Review MEHCQ

- 16. Report of Council on Health Promotion** (no report)

- 17. Reports of Council on Health Service Organizations**
 1. Policy Review SOCIO
 2. Medical Staff Rights and Responsibilities Bill of Rights SOCIO
 3. Due Process Rights in Physician Contracts With Hospitals SOCIO

- 18. Report of Council on Legislation** (no report)

- 19. Reports of Council on Medical Education**
 1. Addressing Physician Mental Health Status Disclosures (Resolution 111-A-17) Informational
 2. Policy Review MEHCQ
 3. Aligning Future Graduate Medical Education Capacity With Target Enrollments of New Texas Medical Schools MEHCQ
 4. Physician Representation on Texas Higher Education Coordinating Board MEHCQ

- 20. Reports of Committee on Continuing Education**
 1. TMA CME Program Update Informational
 2. Policy Review MEHCQ

- 21. Reports of Committee on Physician Distribution and Health Care Access**
 1. Annual Physician Workforce Update Informational
 2. Policy Review MEHCQ

22. Reports of Council on Practice Management Services

- 1. Reducing Errors in Pharmacy (Resolution 307-A-17) MEHCQ
- 2. HIT Policy Review and New Cyber Security Policy MEHCQ

23. Reports of Council on Science and Public Health

- 1. Rejection of Discrimination (Resolution 304-A-17) FOA
- 2. Addressing the Diaper Gap (Resolution 305-A-17) SPH
- 3. Vitamin D3 Supplementation (Resolution 320-A-17) SPH
- 4. Implementing a Sugar-Sweetened Beverage Tax in Texas (Resolution 312-A-17) SPH
- 5. Policy Review SPH
- 6. Physician Role in Increasing Vaccination for HPV SPH
- 7. Evidence-Based Management of Substance Use Disorders SPH
- 8. Improving EHR, HIE, and other HIT Products to Address Issues of Sex and Gender SPH

24. Report of Committee on Cancer

- 1. Policy Review SPH

25. Reports of Committee on Child and Adolescent Health

- 1. Policy Review SPH
- 2. Referred 2017 Resolutions Relating to Concussions and Head Injuries SPH

26. Report of Committee on Emergency Medical Services and Trauma

- 1. Committee Activities Update Informational
- 2. *Policy Review* SOCIO

27. Report of Committee on Infectious Diseases

- 1. Policy Review SPH

28. Report of Committee on Reproductive, Women's, and Perinatal Health

- 1. Evaluation and Management of Stillbirth SPH

29. Reports of Council on Socioeconomics

- 1. Policy Review SOCIO
- 2. Geographic Practice Cost Indices Policy SOCIO
- 3. *Transparency and Payments for Prior Authorizations (Resolution 406-A-17)* SOCIO
- 4. *Compensation of Physicians for Authorizations and Preauthorizations (Resolution 408-A-17)* SOCIO
- 5. *Clearer Language Regarding the Physician's Role in Providing Auxiliary Aid for Effective Communication Under Current Federal Laws (Resolution 411-A-17)* SOCIO
- 6. *Medicaid Work Requirements* SOCIO

30. Report of Committee on Medical Home and Primary Care

- 1. Committee Activities Update Informational
- 2. *Policy Review* SOCIO

31. Reports of Patient-Physician Advocacy Committee

- 1. Patient-Physician Advocacy Update Informational
- 2. Review of Policy 265.019 Disruptive Behavior Standard FOA

32. Report of Committee on Rural Health

- 1. Committee Activities Update Informational

33. Report of TEXPAC

- 1. TEXPAC March Primary Summary Report Informational

34. Report of Texas Medical Association Insurance Trust

1. Texas Medical Association Insurance Trust 2017 Annual Report Informational

35. Report of Texas Medical Association Foundation

1. Texas Medical Association Foundation 2017 Annual Report Informational

36. Report of Texas Medical Association Alliance

1. TMA Alliance Activities and Accomplishments Informational

37. Report of TMF Health Quality Institute

1. TMF Health Quality Institute Annual Report Informational

RESOLUTIONS:

REFERRED TO:

101. Patient-Centered Medical Record Responsibilities Webb-Zapata-Jim Hogg County Medical Society FOA
102. Language Change in TMA Bylaws and Bexar County Medical Society Bylaws From “Doctor of Osteopathy” to “Doctor of Osteopathic Medicine” Bexar County Medical Society FOA
FOA
103. Internet-Based Notification of Patients When a Physician Is Closing or Leaving a Practice Travis County Medical Society FOA
104. Clarification of Guidelines for Online Prescribers in Texas Travis County Medical Society FOA
105. *Revision of Section 165.155 (a) of the Texas Occupations Code, Solicitation of Patients* Bexar County Medical Society FOA
106. Creation of a TMA Ad Hoc Committee on the Power and Influence of the Texas Nonprofit Health Corporation/501(a) Organization Bexar County Medical Society FOA
107. Physician Protections When Reporting Violations of Non-profit Health Corporations Harris County Medical Society FOA
108. Inclusion of Medical Students in Good Samaritan Laws and Policies for Disaster Settings Medical Student Section FOA
109. Liability Exemptions for Volunteer Medical Health Workers Harris County Medical Society FOA
110. Medical Necessity Decisions Are the Practice of Medicine Harris County Medical Society FOA
201. Incorporating High-Value Care into Undergraduate and Graduate Medical Education in Texas Medical Student Section MEHCQ
202. Addressing Gender Bias in Undergraduate Medical Education with Implicit Bias Training Medical Student Section MEHCQ
203. Freedom from Maintenance of Certification Ori Z. Hampel, MD MEHCQ
204. *Creating a Non-Profit Texas Board of Medical Specialties* Smith County Medical Society MEHCQ
205. *Graduate Associate Physicians* International Medical Graduates Section MEHCQ
301. Synthetic Cannabis Educational Resources for Providers Medical Student Section SPH
302. Appropriate Physician Oversight of EMS Medical Practices Travis County Medical Society SPH
303. “Bathroom” Bills Harris County Medical Society SPH
304. Improving the LGBTQI+ Patient Health Care Experience Medical Student Section SPH

- | | |
|---|-------|
| 305. Addressing Food Deserts in Texas
Medical Student Section | SPH |
| 306. Addressing HB 3859 – A Misstep in the Protection of Foster Care Children
Medical Student Section | SPH |
| 307. Restriction of Provisions of HB 2561 to Schedule II Drugs
Bexar County Medical Society | SPH |
| 308. Texas Prescription Drug Monitoring Program Data Integration into EHR Technology
Medical Student Section | SPH |
| 309. Implementing Blood Glucose Screening in Texas Schools
Medical Student Section | SPH |
| 310. Community Health Workers and HPV Vaccination
Medical Student Section | SPH |
| 311. Encouraging Unstructured Playtime in School
Medical Student Section | SPH |
| 312. Identification Bracelets for Patients with Hearing Loss
Tarrant County Medical Society | SPH |
| 313. <i>Raising the Minimum Purchase Age for All Guns to 21</i>
<i>Ryan Van Ramshorst, MD, Texas Pediatric Society</i> | SPH |
| 314. <i>Extreme Risk Protection Order and Gun Violence</i>
<i>Ryan Van Ramshorst, MD, Texas Pediatric Society</i> | SPH |
| 401. Physicians Allowed To Delegate Ability to Enter EHR Data
McLennan County Medical Society | SOCIO |
| 402. Opposition to Medicaid Work Requirements
Ryan Van Ramshorst, MD, Texas Pediatric Society | SOCIO |
| 403. Under-Reporting of Optometric Diabetic Eye Examinations to Treating Physicians
Harris County Medical Society | SOCIO |
| 404. Opposition to Pain Score as Contributor to Hospital Financial Incentives
Medical Student Section | SOCIO |
| 405. Compensation to Physicians for Authorizations and Preauthorizations
Ori Z. Hampel, MD | SOCIO |
| 406. <i>Supporting the Reclassification of Complex Rehabilitation Technology</i>
<i>Resident and Fellow Section</i> | SOCIO |

AGENDA

REFERENCE COMMITTEE ON FINANCIAL AND ORGANIZATIONAL AFFAIRS

Friday, May 18, 2018

JW Marriott San Antonio Hill Country Resort, Level 2, Cibolo Ballroom 6

1. *Speakers' Report 1 – Transparency in Election in the House of Delegates (Resolution 109-A-17)*
2. Speakers' Report 2 – Election of TMA Board of Trustees Members, Filling Vacancies by Special Election (Resolution 101-A-17)
3. Council on Constitution and Bylaws Report 2 – Election of TMA Board of Trustees Members, Filling Vacancies by Special Election (Resolution 101-A-17)
4. *Board of Trustees Report 12 – Sunset Review of TMA Standing Committees*
5. Board of Trustees Report 13 – Policy Review
6. Board of Trustees Report 14 – TMA 2025
7. Board of Trustees Report 15 – Amendments to Constitution and Bylaws Chapter 9, Councils
8. Board of Councilors Report 4 – Support of Evidence-Based Medicine (Resolution 107-A-17)
9. Board of Councilors Report 5 – Emeritus Nomination
10. Board of Councilors Report 6 – Honorary Nominations
11. Board of Councilors Report 7 – Policy Review
12. Texas Delegation to the AMA Report 3 – Texas Delegation Operating Procedure Changes
13. Medical Student Section Report 1 – Medical Student Section Operating Procedures Update
14. Council on Constitution and Bylaws Report 1 – Amendments to the TMA Constitution
15. Council on Science and Public Health Report 1 – Rejection of Discrimination (Resolution 304-A-17)
16. Patient-Physician Advocacy Committee Report 2 – Review of Policy 265.019 Disruptive Behavior Standard
17. Resolution 101 – Patient-Centered Medical Record Responsibilities (Webb-Zapata-Jim Hogg County Medical Society)
18. Resolution 102 – Language Change in TMA Bylaws and Bexar County Medical Society Bylaws from “Doctor of Osteopathy” to “Doctor of Osteopathic Medicine” (Bexar County Medical Society)
19. Resolution 103 – Internet-Based Notification of Patients When a Physician is Closing or Leaving a Practice (Travis County Medical Society)

Agenda

Reference Committee on Financial and Organizational Affairs

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20. Resolution 104 – Clarification of Guidelines for Online Prescribers in Texas (Travis County Medical Society)
21. *Resolution 105 – Revision of Section 165.155 (a) of the Texas Occupations Code, Solicitation of Patients (Bexar County Medical Society)*
22. Resolution 106 – Creation of a TMA Ad Hoc Committee on the Power and Influence of the Texas Non-Profit Health Corporation (NPHC)/501A Organization (Bexar County Medical Society)
23. Resolution 107 – Physician Protections When Reporting Violations of Non-profit Health Corporations (Harris County Medical Society)
24. Resolution 108 – Inclusion of Medical Students in Good Samaritan Laws and Policies for Disaster Settings (Medical Student Section)
25. Resolution 109 – Liability Exemptions for Volunteer Medical Health Workers (Harris County Medical Society)
26. Resolution 110 – Medical Necessity Decisions Are the Practice of Medicine (Harris County Medical Society)

REPORT OF SPEAKERS

SPKR Report 1-A-18

Subject: Transparency in Election in the House of Delegates (Resolution 109-A-17)

Presented by: Susan M. Strate, MD, Speaker

Referred to: Reference Committee on Financial and Organizational Affairs

1 Resolution 109-A-17, Transparency in Election in the House of Delegates, from the Angelina County
2 Medical Society, was referred to the TMA speakers with a report back to the House of Delegates at A-18.
3 The resolution requests that:

4
5 (1) Vote counts of all secret ballots taken in the TMA House of Delegates be announced publicly in the
6 house at the time each election result is announced; and

7
8 (2) Final vote counts of all secret ballots in the TMA House of Delegates be made public and made part
9 of the official proceedings of the house.

10
11 Your speaker notes that individual house members already maintain the right to review all house election
12 results. These results are available to any TMA member upon request on site after elections conclude, or
13 following adjournment of the meeting by contacting TMA House of Delegates staff. However, members
14 may not always be aware of this option. It is likely that members would benefit from efforts to increase
15 clarity and transparency regarding TMA's balloting procedures and availability of voting results.

16
17 Announcing vote counts publicly could lead to considerable disruption in house proceedings. Prolonged
18 discussions among house members regarding the counts and increased calls for vote confirmations are
19 likely to occur, thereby impeding the business schedule and potentially fostering a contentious
20 atmosphere. Members may feel undue concern when encountering a tight election, not having been
21 accustomed with the reality that votes are sometimes exceedingly close, yet still valid. What's more,
22 candidates themselves may not wish to have vote counts publicly displayed, and caucus members may
23 feel that announcing the counts limits their ability to vote independently.

24
25 To increase awareness of current TMA election protocols, the TMA speakers of the house can provide
26 members with a TMA Balloting Procedures resource document. Members also will continue to have
27 access to specific election results. For these reasons, the TMA speakers recommend the following
28 amendments to Resolution 109-A-17:

29
30 **Recommendation 1:** That ~~Vote counts of all secret ballots taken in the TMA House of Delegates be~~
31 ~~announced publicly in the house at the time each election result is announced;~~ a TMA Balloting
32 Procedures resource document be posted on the TMA website and distributed at each annual session; and
33

34 **Recommendation 2:** Final vote counts of all secret ballots in the TMA House of Delegates continue to be
35 made public and made part of the official proceedings of the house, available to any member upon request
36 on site after elections conclude, or following adjournment of the meeting by contacting the TMA House
37 of Delegates staff.
38

39 **Recommendation 3:** That Resolution 109-A-17 be adopted as amended.

REPORT OF BOARD OF TRUSTEES

BOT Report 12-A-18

Subject: Sunset Review of TMA Standing Committees

Presented by: David N. Henkes, MD, Chair

Referred to: Reference Committee on Financial and Organizational Affairs

1 TMA Bylaws provide that standing committees of the association shall be discharged at the expiration of
2 three years unless the parent council or board petitions the Board of Trustees. The House of Delegates
3 then acts on the recommendations of the board.
4

5 At the 2016 Winter Conference, the Board of Trustees (BOT) approved a report detailing the findings and
6 recommendations of a BOT Task Force on TMA Committee Sunset Review Process. The task force's
7 report was in response to Resolution 106-A-15, TMA Sunset Review of Councils, Committees, and
8 Sections, referred to the board for study.
9

10 Upon review and deliberation of the issues raised in Resolution 106-A-15, the board discerned the need
11 for greater collaboration of all parties involved in and affected by sunset recommendations. The board
12 further recognized the importance of transparency of criteria and inclusive communication of process
13 prior to sunset recommendations coming before the House of Delegates. The BOT task force report
14 contained five recommendations:
15

- 16 1. That, as part of their appointment, council and committee members be provided with annual
17 objectives and goals and how they align with TMA's overall strategic efforts.
- 18 2. That criteria for sunset review align with TMA strategic goals and objectives and that the criteria be
19 communicated to councils and committees in a transparent and efficient manner at the beginning of
20 each year with ongoing collaboration with the Board of Trustees as the year progresses.
- 21 3. That sunset review be accomplished as reasonably and efficiently as possible and that for any major
22 change (discharge, reorganization), the Board of Trustees actively participate and collaborate with all
23 affected councils or committees and, if necessary, seek external member input prior to forwarding
24 recommendations to the House of Delegates.
- 25 4. That TMA provide (1) an orientation of council and committee chairs as to their roles and the
26 association's organizational structure; and (2) a mechanism for better communication between
27 council chairs and the Board of Trustees and between council chairs with each other.
- 28 5. That the Council on Constitution and Bylaws be asked to consider issues identified in this report in
29 light of options for alternatives to standing committees such as use of subcommittees to allow
30 organizational effectiveness and efficiency.
31

32 TMA's Council on Constitution and Bylaws Report 1-A-17 found that, as a supplement to TMA Bylaws,
33 parliamentary procedure provides a good deal of direction concerning the functions of committees,
34 subcommittees, and special groups. The council recommended adoption of the new *American Institute of*
35 *Parliamentarians Standard Code of Parliamentary Procedure* (AIP) to ensure TMA is following the most
36 up-to-date parliamentary procedures (SPKR and CCB Joint Report 1-A-17, Adopted A-17).
37

38 In further response to these recommendations, an orientation video has been created and will be shared
39 with all council and committee members and posted to the TMA website. It clearly describes the
40 functions and work products expected of TMA councils and committees, as well as other general
41 requirements including attendance. This video will discuss the TMA governance process, and the process
42 of committee sunset review. The board also approved the use of a simple, one-page form for use by all
43 councils to evaluate standing committees reporting to them.
44

1 **Board of Trustees**

2 The Interspecialty Society Committee provides its member societies and other specialty societies an entity
3 to which legislative, social, economic, and professional concerns may be presented and transmitted to the
4 House of Delegates or other appropriate bodies of the association. The committee has been recognized as
5 the conduit for specialty concerns and offers specialty societies a voice within TMA.

6
7 The Committee on Membership provides physician-led guidance in the development of annual and long-
8 term membership recruitment and retention programs. County society staff serve as consultants to the
9 committee. The committee is instrumental in providing guidance on proposed marketing strategies, ideas
10 for new and emerging membership segments, removing barriers to membership, a local physician view of
11 TMA policies and procedures, and direction and assistance for local market activities. Its efforts
12 contribute directly to membership recruitment and retention, which continues to increase every year,
13 contributing to an annual dues revenue budget which now stands at \$16.55 million, making up 63.3
14 percent of TMA's overall revenue budget. TMA membership is now 51,532 members strong.

15
16 **Recommendation 1:** Continue the Interspecialty Society Committee and Committee on Membership for
17 three years.

18
19 **Board of Councilors**

20 The Committee on Physician Health and Wellness reports to the Board of Councilors. The Committee on
21 Physician Health and Wellness (CPHW) has many duties. The duties include promoting healthy lifestyles
22 in Texas physicians, reviewing rehabilitation provided to physicians with potentially impairing
23 conditions, liaising with the Texas Medical Board (TMB) and Texas Physician Health Program (TXPHP),
24 making recommendations to the Council on Legislation when there are needed changes in the laws, and
25 providing education on physician health and wellness topics.

26
27 These duties are very important to TMA's 2020 goal of engaging in legislative, regulatory, and legal
28 advocacy to improve the environment in which Texas physicians care for their patients.

29
30 These important duties have led to many accomplishments by CPHW over the years, including operation
31 of a statewide drug screening program for physicians, production of numerous programs and brochures to
32 educate physicians about wellness, stress and potentially impairing conditions, management of a
33 Physician Health and Rehabilitation Fund to assist affected physicians, surveillance of activities involving
34 physicians reported for suspected impaired conditions, and liaising with the TMB and TXPHP.

35
36 **Recommendation 2:** Continue the Committee on Physician Health and Wellness for three years.

37
38 **Council on Medical Education**

39 The Committee on Continuing Education serves a unique role both within and outside of TMA. Not only
40 does the committee develop policy for consideration, but also it conducts research used by others within
41 TMA and in the legislative arena. This research is not conducted by any other group in the state and fills a
42 gap. Furthermore, the committee's work supports a uniform, national system of continuing medical
43 education (CME) accreditation, helping to assure physicians, state legislators, CME providers, and the
44 public that all CME programs are held to the same high standards, and enables Texas physicians to
45 maintain their licenses and board certifications. The committee's work also has gained national
46 recognition; TMA has been asked to provide services to other state medical societies that are struggling
47 with their CME accreditor programs. The council agrees there is sufficient evidence to demonstrate the
48 committee's effectiveness in fulfilling its charge over the past three years; not continuing the committee
49 would have a devastating impact on accredited CME organizations and physicians in Texas.

50
51 The Committee on Physician Distribution and Health Care Access serves in a unique role of monitoring
52 and reporting on dominant trends in the physician workforce and in other health professions, and
53 identifying research on the state's workforce needs. Work of the committee has gained national and state

1 recognition, and the committee fills a gap in state workforce planning. The outcomes assist the Council on
2 Medical Education in formulating policy recommendations on medical education and inform TMA's
3 advocacy activities with both Congress and the Texas Legislature.

4
5 **Recommendation 3:** Continue the Committee on Continuing Education and Committee on Physician
6 Distribution and Health Care Access for three years.

7
8 **Council on Science and Public Health**

9 Five standing committees report to the Council on Science and Public Health: Committee on Cancer,
10 Committee on Child and Adolescent Health, Committee on Emergency Medical Services and Trauma,
11 Committee on Infectious Diseases, and Committee on Reproductive, Women's, and Perinatal Health.
12 Overall, the council commends each of the committees' activities and accomplishments. Each of the
13 committees met the necessary meeting and attendance requirements. These committees submitted
14 numerous reports to the House of Delegates, created physician education, worked closely with other
15 committees, and advocated on numerous issues.

16
17 The Committee on Cancer has been focusing on educating Texas physicians and the public regarding
18 updated information on cancer prevention and treatment. Targeted initiatives such as HPV vaccination
19 and HCC education will have long-term effects on mitigating the risks of cancer on the residents of
20 Texas. Efforts to address tobacco prevention and cessation have been included in CME opportunities, and
21 collaboration with the advocacy efforts through the Texas Public Health Coalition forums.

22
23 The Committee on Child and Adolescent Health (CCAH) is an important advocate for pediatrics and
24 child health in Texas. CCAH provides input and expertise regarding public health and its impact on child
25 health. CCAH serves to review, advise, and advocate for legislative issues in Texas that impact child
26 health and pediatrics. CCAH provides resources for TMA on pediatric issues, pediatric providers,
27 immunization practices, and funding for pediatric care. The committee advocates for fragile populations
28 involving children and provides input on the epidemiology of childhood illnesses such as influenza and
29 Respiratory Syncytial Virus.

30
31 The Committee on Emergency Medical Services and Trauma's charge is to: (1) work with all parties in
32 the formulation, initiation, and maintenance of community plans for emergency medical services leading
33 to statewide coverage; (2) provide liaison between the Texas medical community and government
34 agencies concerned with emergency medical care; (3) educate and inform Texas physicians on the
35 developments in emergency medical services at national and state levels; (4) identify and review state
36 health programs relating to emergency medical services, injury prevention, and trauma care; (5)
37 participate in, and provide physician input to, these state health programs; (6) maintain liaison with
38 government agencies devoted to preparation and execution of plans in the event of any occurrence of
39 catastrophic proportions, and educate Texas physicians about plans for medical care in disaster situations;
40 (7) study, evaluate, and make recommendations regarding trauma and related problems, including
41 accidents and physical abuse resulting in trauma; and (8) study, evaluate, and make recommendations
42 regarding the development and funding of a statewide trauma system.

43
44 The Committee on Infectious Diseases (CID) currently is engaged in a number of activities, working
45 closely with other TMA committee members, Texas Department of State Health Services (DSHS), the
46 Cancer Coalition, Texas Pediatric Society, and frontline providers on ways to improve HPV coverage in
47 Texas. The group has examined ImmTrac functionality, advised on an infographic created by BeWise,
48 explored options for advising providers on vaccine tracking using EHRs, and discussed opportunities to
49 work with additional stakeholders including the Texas Parent Teachers Association and the Texas School
50 Nurses Association. Identifying a deficiency of reliable, validated data on the rate of HPV vaccine uptake
51 in children resulted in formation of an HPV data work group led by TMA's CID chair. The committee has
52 identified a variety of activities to promote awareness of multidrug resistant organisms, including

1 highlighting issues during the national U.S. Antibiotic Awareness Week. The committee will continue to
2 work with the (DSHS) to identify ways to collaborate to inform and assist physicians.

3
4 The committee continues to engage with stakeholders on infection control issues related to long-term care
5 facilities. This includes working to prepare for implementation of CMS rule on vaccination, antimicrobial
6 stewardship, and infection prevention and control, convening additional stakeholders meetings, and
7 identifying opportunities to testify and advocate for statewide policy changes.

8
9 The committee continues to track other key infectious disease-related legislative topics. This includes raw
10 milk, especially in light of recent outbreaks. In addition, the committee will review the TMA policy on
11 needle exchange and will identify ways during the interim and legislative session to advocate for reduce
12 HIV and HCV infection.

13
14 In addition to the charge given to the Committee on Reproductive, Women's and Perinatal Health
15 (RWPH), the committee works in collaboration with TMA groups, state agencies, and other professional
16 organizations to support priorities of the committee including (1) the Council on Science and Public
17 Health workgroups on Zika and LGBT; (2) Texas Association of Obstetricians and Gynecologists and the
18 Committee on Infectious Diseases on developing communication plans for physicians on CMV; (3)
19 developing a report on evaluation and management of stillbirth; (4) Texas Pediatric Society to address
20 newborn screening payment issues; and (5) Women's Health Advisory Committee. There is RWPH-
21 member involvement in state activities including the Task Force on Maternal Mortality and Morbidity;
22 Texas Collaborative for Healthy Mothers and Babies; Task Force on Domestic Violence; Newborn
23 Screening Advisory Committee; Midwives Advisory Board of the Texas Department of Licensing and
24 Regulation; and the Health and Human Services Commission's Perinatal Advisory Committee. RWPH
25 collaborates with DSHS on work plans developed at the 2017 Maternal Mortality and Morbidity Forum.

26
27 **Recommendation 4:** Continue the Committee on Cancer, Committee on Child and Adolescent Health,
28 Committee on Emergency Medical Services and Trauma, Committee on Infectious Diseases, Committee
29 on Reproductive, Women's, and Perinatal Health for three years.

30 31 **Council on Socioeconomics**

32 Three standing committees report to the Council on Socioeconomics: Committee on Medical Home and
33 Primary Care, Patient-Physician Advocacy Committee and Committee on Rural Health and the council
34 recommends their continuation. All of these committees' duties are integral to TMA's 2020 goal of
35 engaging in legislative, regulatory, and legal advocacy to improve the environment in which Texas
36 physicians care for their patients. Additionally, they both contribute to TMA's 2020 goal of strengthening
37 physicians' trusted leadership role.

38
39 The work of the Committee on Medical Home and Primary Care (CMHPC) has led to many
40 accomplishments including ongoing contribution to content and focus of the annual Texas Primary Care
41 and Health Home Summit. Members of the committee are part of the summit leadership team. CMHPC is
42 currently drafting a report on the state of primary care in Texas similar to "The Primary Solution:
43 Mending Texas' Fractured Health Care System." This report was created by the Primary Care Coalition
44 several years ago to educate lawmakers and the public about the role of primary care in the health care
45 delivery system. The report will focus on examining health care costs, promoting the medical home
46 model, ensuring adequate payments for medical home providers, and what other states are doing to
47 promote the patient-centered medical home. It will be integral to the continued development and
48 modification of TMA regulatory and legislative efforts and TMA policy analysis.

49
50 The Committee on Rural Health (CRH) has focused on working with the law firm Kemp Smith to start
51 the formation of a rural coalition that would help draw down USDA and other federal dollars to provide
52 no-cost or low-cost loans to rural physicians and other rural providers. CRH also provides valuable
53 feedback on numerous legislative and regulatory issues relating to rural health in Texas such as

1 telemedicine (including licensure for out-of-state psychiatrists for telemedicine services), the physician
2 loan repayment program, the rural hospital closure crisis, health disparities in rural areas, and GME
3 funding. Committee members have submitted multiple resolutions throughout the years to the TMA
4 House of Delegates that directly impacted and improved rural physicians' practices. Members of CRH
5 serve as liaisons with other rural health stakeholder groups including the Texas Organization of Rural and
6 Community Hospitals and the State Office of Rural Health.

7
8 **Recommendation 5:** Continue the Committee on Medical Home and Primary Care and the Committee
9 on Rural Health for three years.

10
11 The Patient-Physician Advocacy Committee (PPAC) continues to be involved with the Texas Medical
12 Board to learn more about its processes and procedures and to offer input on improvements. The
13 committee has, on various occasions, invited the board's executive director, general counsel, and medical
14 director to its committee meetings to discuss a variety of concerns. The committee also provided input to
15 TMA's efforts to address concerns regarding the TMB licensure and disciplinary process as part of the
16 Texas Sunset Commission's scheduled review of licensing agencies.

17
18 PPAC also has reviewed several physician-specific cases over the years that have resulted in amicus
19 briefs being submitted to the courts on behalf of TMA members. In the past few years, PPAC has
20 reviewed several cases dealing with apparent shortcomings of the peer review process and with
21 allegations that the peer review process can be used to hide dubious intentions of others. Recognizing
22 what was becoming a trend and to continue the committee's discussion of the peer review process, PPAC
23 further reviewed several academic works that described what some have termed "sham peer review."

24
25 Finally, the committee performed a sunset review of TMA's policy on sham peer review. The committee
26 recommended retaining the policy, but determined that TMA could take on a more active role in fulfilling
27 TMA's commitment against sham peer review as outlined in that policy. Recognizing that the committee
28 alone lacked the resources to adequately evaluate the peer review process to determine whether more
29 could be done to ensure a fair review process, the committee recommended to the Council on
30 Socioeconomics that a task force or ad hoc committee be formed to further evaluate the issue.

31
32 In addition, PPAC discussed the committee's purposes and how the committee should move forward. The
33 committee reviewed its purposes as stated in TMA's bylaws and found that the committee's charge does
34 not accurately reflect the committee's recent work and focus. The committee proposes an amended charge
35 to more accurately reflect the committee's work.

36
37 **Recommendation 6:** Amend the charge of the Patient-Physician Advocacy Committee in Section 10.532
38 of TMA Bylaws as follows:

39
40 The committee shall ~~assess-evaluate the quality of medical and health care services~~ in the State of
41 Texas and recommend regulatory, legislative, and legal approaches to assure that the highest
42 standard of quality medical care is available for all Texans. ~~The committee shall assess the~~
43 ~~environments and circumstances in which physicians practice on both a case-by-case and a global~~
44 ~~basis to identify and advocate against barriers to a healthy environment for the practice of~~
45 ~~medicine.~~ The committee shall serve as a source of advice on quality ~~assurance, utilization~~
46 ~~review, and other quality and medical practice environment~~ issues; develop and recommend
47 policy; establish and maintain liaison with ~~appropriate regulatory agencies and with~~ groups with
48 similar interests; and serve in an advocacy role for physicians and patients on issues related to
49 quality ~~assurance, utilization review, and other forms of review~~ and medical practice
50 ~~environment.~~

51
52 **Recommendation 7:** Continue the Patient-Physician Advocacy Committee, as amended, for three years.

TEXAS MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution 105
A-18

Subject: Revision of Section 165.155 (a) of the Texas Occupations Code, Solicitation of Patients

Introduced by: Bexar County Medical Society

Referred to: Reference Committee on Financial and Organizational Affairs

1 Whereas, Section 165.155 (a) of the Texas Occupations Code makes it a Class A misdemeanor if any
2 physician employs or agrees to employ, pays or promises to pay, or rewards or promises to reward any
3 person, firm, association, partnership, or corporation for securing or soliciting a patient or patronage; and
4

5 Whereas, It can be construed that when any physician advertises or gives group discounts; solicits and
6 pays an individual to become a patient for research; or sends any type of favor or gift, offers a discount, or
7 sends gift certificates for treatments to friends, past patients, or colleagues that have referred patients, that
8 physician is committing a Class A misdemeanor; therefore be it
9

10 RESOLVED, That the Texas Medical Association work to pass legislation that would rewrite Section
11 165.155 of the Texas Occupations Code, in particular, part (a) of the section, in order to eliminate the
12 great potential for selective regulatory abuse, to eliminate any competitive burdens that are now placed on
13 some groups of physicians, and to eliminate the present situation where physicians are unknowingly
14 breaking the law.

AGENDA

REFERENCE COMMITTEE ON MEDICAL EDUCATION AND HEALTH CARE QUALITY

Friday, May 18, 2018

JW Marriott San Antonio Hill Country Resort, Level 2, Cibolo Ballroom 8

1. Council on Health Care Quality Report 2 – Policy Review
2. Council on Medical Education Report 2 – Policy Review
3. Council on Medical Education Report 3 – Aligning Future Graduate Medical Education Capacity With Target Enrollments of New Texas Medical Schools
4. Council on Medical Education Report 4 – Physician Representation on Texas High Education Coordinating Board
5. Committee on Continuing Education Report 2 – Policy Review
6. Committee on Physician Distribution and Health Care Access Report 2 – Policy Review
7. Council on Practice Management Services Report 1 – Reducing Errors in Pharmacy (Resolution 307-A-17)
8. Council on Practice Management Services Report 2 – HIT Policy Review and New Cyber Security Policy
9. Resolution 201 – Incorporating High-Value Care into Undergraduate and Graduate Medical Education in Texas (Medical Student Section)
10. Resolution 202 – Addressing Gender Bias in Undergraduate Medical Education with Implicit Bias Training (Medical Student Section)
11. Resolution 203 – Freedom from Maintenance of Certification (Ori Z. Hampel, MD)
12. *Resolution 204 – Creating a Non-Profit Texas Board of Medical Specialties (Smith County Medical Society)*
13. *Resolution 205 – Graduate Associate Physicians (International Medical Graduate Section)*

TEXAS MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution 204
A-18

Subject: Creating a Nonprofit Texas Board of Medical Specialties

Introduced by: Smith County Medical Society

Referred to: Reference Committee on Medical Education and Health Care Quality

1 Whereas, The maintenance of board certification for Texas physicians through the American Board of
2 Medical Specialties has proven time-consuming, expensive, and of no demonstrated value to the delivery
3 of quality care; and
4
5 Whereas, Excess time and costs have driven many physicians to give up their board certification; and
6
7 Whereas, Many physicians do not see the value in the certification, and most patients do not see it as a
8 true quality indicator; and
9
10 Whereas, Most of the hurdles to maintain certification have little to do with our actual medical practices;
11 and
12
13 Whereas, Most physicians are licensed only to practice in Texas; thus there is no need to have a national
14 organization located outside of Texas to determine who qualifies as a “board certified” practitioner; and
15
16 Whereas, Other Texas-based professions have Texas-based organizations to certify the accomplishment
17 of specialization (e.g., the Texas Board of Legal Specialization is the only governing board authorized to
18 certify attorneys in legal specialty areas in Texas); and
19
20 Whereas, The goal of the Texas Board of Medical Specialties would be to certify the clinical skill and
21 knowledge development of Texas physician specialists with a focus on developing lifetime learning of the
22 clinical information that will improve patient care; and
23
24 Whereas, It is time for Texas physicians to take back the criteria for certifying the quality of Texas
25 physicians; therefore be it
26
27 **RESOLVED**, That the Texas Medical Association cause to be created a TMA-endorsed 501(c)(3)
28 nonprofit Texas Board of Medical Specialties to serve the purpose of certifying physicians practicing in
29 Texas.
30
31 Fiscal Note: Start-up costs of \$500,000 to \$1 million

TEXAS MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution 205
A-18

Subject: Graduate Associate Physicians

Introduced by: International Medical Graduates Section

Referred to: Reference Committee on Medical Education and Health Care Quality

1 Whereas, The Association of American Medical Colleges projects the country’s growing physician
2 shortage may be as high as 121,000 by the year 2030; and
3

4 Whereas, U.S. medical school graduates and international medical graduates (IMGs) who are eligible to
5 apply for graduate medical education in the United States have completed four years of medical
6 education, and IMGs also hold degrees from their respective medical schools. In addition, IMGs must
7 undergo a credentialing process by the Educational Commission for Foreign Medical Graduates
8 (ECFMG) that includes a review of their educational background; passage of the same exams as U.S.
9 graduates: United States Medical Licensing Exam Steps I and II-Clinical Knowledge and Clinical Skills;
10 and passage of an English language proficiency exam; and
11

12 Whereas, IMGs typically bring with them a wealth of training, clinical, research, and teaching experience;
13 and
14

15 Whereas, Many U.S. medical school graduates and ECFMG-certified IMGs are unable to obtain a
16 residency position each year because of the limited number of available slots; and
17

18 Whereas, In 2018 at the national level, 30,232 first-year residency positions were available for 43,909
19 total applicants to the National Resident Matching Program (NRMP) Main Match; and
20

21 Whereas, In recent years, thousands of physicians have been unable to match to residency positions. In
22 the 2018 NRMP, only 1,171 positions were offered in the post-match process in comparison with 8,063
23 applicants who did not match during the main match, including 1,078 U.S. medical school seniors and
24 5,280 IMGs (note that this excludes the American Osteopathic Association DO Match statistics); and
25

26 Whereas, The more years that pass during which a physician is unable to be matched, the more
27 diminished the chances are that a match will occur at all, meaning four years of medical school for U.S.
28 graduates and perhaps additional years of training for IMGs may be forfeited; and
29

30 Whereas, A large number of U.S. medical graduates and IMGs with specific U.S. legal status may be
31 available to provide medical care with appropriate supervision; and
32

33 Whereas, TMA has a policy that has lost its relevance in light of advanced practice registered nurses
34 providing patient care with as little as 700 hours of training in comparison with medical graduates with an
35 estimated 15,000 hours of medical education who are not able to provide medical care; and
36

37 Whereas, Reevaluation is needed concerning TMA’s 2015 policy statement 30.036 New Licensing
38 Category for Assistant Physicians from the Committee on Physician Distribution and Health Care Access,
39 which reads that TMA opposes the creation of special licensing pathways for physicians who have not

1 completed a year of residency training, recognizing primary care as encompassing specialties that require
2 the completion of a full residency training process in the relevant specialties, and opposes lower standards
3 of licensing for physicians and other health professions in medically underserved areas; and
4

5 Whereas, A state licensing category of graduate associate physician should be established in Texas to
6 allow U.S. medical school graduates and ECFMG-certified international medical graduates with specific
7 U.S. legal status to provide medical care under the supervision of licensed physicians. Supervising
8 physicians should be practicing in a specialty for which there is an inadequate supply in the state, be in
9 good standing, and have a minimum of five years of post-residency patient care experience; and
10

11 Whereas, The professional experience gained while working as graduate associate physicians may be
12 beneficial to these physicians in future applications for residency positions; therefore be it
13

14 RESOLVED, That the Texas Medical Association delete TMA Policy 30.036 New Licensing Category
15 for Assistant Physicians; and be it further
16

17 RESOLVED, That the Texas Medical Association draft a legislative bill and advocate for its passage
18 during the 2019 Texas legislative session to establish a licensing program for qualified U.S. medical
19 school graduates and ECFMG-certified international medical graduates with specific U.S. legal status
20 who have not entered residency training due to a shortage of residency positions. The licensee would be
21 limited to medical care provided under the supervision of a physician in a specialty for which there is a
22 physician shortage, be in good standing, and have a minimum of five years of post-residency patient care
23 experience.
24

25 **Related TMA Policy:**

26 **30.036 New Licensing Category for Assistant Physicians:** The Texas Medical Association opposes the
27 creation of special licensing pathways for physicians who have not completed a year of residency
28 training. Further, TMA recognizes primary care as encompassing specialties that require the completion
29 of a full residency training process in the relevant specialties. TMA opposes lower standards of licensing
30 for physicians and other health professions in medically underserved areas (CM-PDHCA Rep. 2-A-15).
31

32 **Sources:**

- 33 1. Physician Supply and Demand Through 2030: Key Findings, Association of American Medical
34 Colleges, 2018.
35 2. National Resident Matching Program Advance Data Tables 2018 Main Residency Match®,
36 Washington, DC, www.nrmp.org.

AGENDA
REFERENCE COMMITTEE ON SCIENCE AND PUBLIC HEALTH

Friday, May 18, 2018

JW Marriott San Antonio Hill Country Resort, Level 2, Cibolo Ballroom 5

1. Council on Science and Public Health Report 2 –Addressing the Diaper Gap (Resolution 305-A-17)
2. Council on Science and Public Health Report 3 – Vitamin D3 Supplementation (Resolution 320-A-17)
3. Council on Science and Public Health Report 4 – Implementing a Sugar-Sweetened Beverage Tax in Texas (Resolution 312-A-17)
4. Council on Science and Public Health Report 5 – Policy Review
5. Council on Science and Public Health Report 6 – Physician Role in Increasing Vaccination for HPV
6. Council on Science and Public Health Report 7 – Evidence-Based Management of Substance Use Disorders
7. Council on Science and Public Health Report 8 – Improving Electronic Health Records, Health Information Exchange and other Health Information Technology Products to Address Issues of Sex and Gender
8. Committee on Cancer Report 1 – Policy Review
9. Committee on Child and Adolescent Health Report 1 – Policy Review
10. Committee on Child and Adolescent Health Report 2 – Referred 2017 Resolutions Relating to Concussions and Head Injuries
11. Committee on Infectious Diseases Report 1 – Policy Review
12. Committee on Reproductive, Women’s, and Perinatal Health Report 1 – Evaluation and Management of Stillbirth
13. Resolution 301 – Synthetic Cannabis Educational Resources for Providers (Medical Student Section)
14. Resolution 302 – Appropriate Physician Oversight of EMS Medical Practices (Travis County Medical Society)
15. Resolution 303 – “Bathroom” Bills (Harris County Medical Society)
16. Resolution 304 – Improving the LGBTQI+ Patient Health Care Experience (Medical Student Section)
17. Resolution 305 – Addressing Food Deserts in Texas (Medical Student Section)
18. Resolution 306 – Addressing HB 3859 – A Misstep in the Protection of Foster Care Children (Medical Student Section)

19. Resolution 307 – Restriction of Provisions of HB 2561 to Schedule II Drugs (Bexar County Medical Society)
20. Resolution 308 – Texas Prescription Drug Monitoring Program Data Integration into Electronic Health Record Technology (Medical Student Section)
21. Resolution 309 – Implementing Blood Glucose Screening in Texas Schools (Medical Student Section)
22. Resolution 310 – Community Health Workers and HPV Vaccination (Medical Student Section)
23. Resolution 311 – Encouraging Unstructured Playtime in School (Medical Student Section)
24. Resolution 312 – Identification Bracelets for Patients with Hearing Loss (Tarrant County Medical Society)
25. *Resolution 313 – Raising the Minimum Purchase Age for All Guns to 21 (Ryan Van Ramshorst, MD, Texas Pediatric Society)*
26. *Resolution 314 – Extreme Risk Protection Order and Gun Violence (Ryan Van Ramshorst, MD, Texas Pediatric Society)*

TEXAS MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution 313
A-18

Subject: Raising the Minimum Purchase Age for All Guns to 21

Introduced by: Ryan Van Ramshorst, MD, Texas Pediatric Society

Referred to: Reference Committee on Science and Public Health

1 Whereas, Gun violence is a public health threat to children; and

2

3 Whereas, While mass shootings always command our attention, children remain at risk for suicide,
4 homicide, and unintentional injury from guns every day; and

5

6 Whereas, Firearm-related deaths are the third leading cause of death overall among U.S. children aged 1
7 to 17 years; and

8

9 Whereas, The minimum purchase age for handguns is 21; therefore be it

10

11 RESOLVED, That the Texas Medical Association support federal and state bills that raise the purchase
12 age for all guns to be in line with the current minimum age for handguns, which is 21 years.

13

14 **Related TMA Policy:**

15 **260.015 Firearms:** Firearm use and gun control are highly controversial issues in Texas and the United
16 States. The Texas Medical Association supports (1) the primary prevention of firearm morbidity and
17 mortality through educating Texans about gun safety and responsible gun ownership; (2) the Texas
18 Hunter Education and certification program developed by the Texas Department of Parks and Wildlife;
19 (3) physicians in the clinical setting providing anticipatory guidance on responsible gun use in an
20 informational, nonjudgmental manner, while respecting parental decision-making; (4) strict enforcement
21 of federal and state gun control laws and mandated penalties for crimes committed with a firearm,
22 including illegal possession; and (5) the use of trigger locks and locked gun cabinets to help prevent
23 unintentional discharge (Res. 28S, p 176, A-93; Substitute CPH Rep. 3-A-08).

TEXAS MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution 314
A-18

Subject: Extreme Risk Protection Orders and Gun Violence

Introduced by: Ryan Van Ramshorst, MD, Texas Pediatric Society

Referred to: Reference Committee on Science and Public Health

1 Whereas, Gun violence is a public health threat; and

2

3 Whereas, Mental illness, domestic violence, and substance abuse are often factors that increase risk for
4 gun violence; and

5

6 Whereas, Texas prohibits firearm possession by domestic violence misdemeanants but does not require
7 securing firearms or ammunition from domestic abusers who have become prohibited from possessing
8 firearms or ammunition under federal or state law; and

9

10 Whereas, Extreme risk protection orders provide a mechanism for family, household members, or law
11 enforcement to petition a court to remove guns temporarily from people at proven risk of harming
12 themselves or others; therefore be it

13

14 RESOLVED, That the Texas Medical Association advocate for legislation permitting extreme risk
15 protection orders in Texas.

16

17 **Related TMA Policy:**

18 **260.015 Firearms:** Firearm use and gun control are highly controversial issues in Texas and the United
19 States. The Texas Medical Association supports (1) the primary prevention of firearm morbidity and
20 mortality through educating Texans about gun safety and responsible gun ownership; (2) the Texas
21 Hunter Education and certification program developed by the Texas Department of Parks and Wildlife;
22 (3) physicians in the clinical setting providing anticipatory guidance on responsible gun use in an
23 informational, nonjudgmental manner, while respecting parental decision-making; (4) strict enforcement
24 of federal and state gun control laws and mandated penalties for crimes committed with a firearm,
25 including illegal possession; and (5) the use of trigger locks and locked gun cabinets to help prevent
26 unintentional discharge (Res. 28S, p 176, A-93; Substitute CPH Rep. 3-A-08).

AGENDA
REFERENCE COMMITTEE ON SOCIOECONOMICS

Friday, May 18, 2018

JW Marriott San Antonio Hill Country Resort, Level 2, Cibolo Ballroom 7

1. *President's Report 1 – Physician-Led Initiatives to Address Maternal Mortality and Morbidity*
2. Council on Health Service Organizations Report 1 – Policy Review
3. Council on Health Service Organizations Report 2 – Medical Staff Rights and Responsibilities Bill of Rights
4. Council on Health Service Organizations Report 3 – Due Process Rights in Physician Contracts With Hospitals
5. Council on Socioeconomics Report 1 – Policy Review
6. Council on Socioeconomics Report 2 – Geographic Practice Cost Indices Policy
7. *Council on Socioeconomics Report 3 – Transparency and Payments for Prior Authorizations (Resolution 406-A-17)*
8. *Council on Socioeconomics Report 4 – Compensation of Physicians for Authorizations and Preauthorizations (Resolution 408-A-17)*
9. *Council on Socioeconomics Report 5 – Clearer Language Regarding the Physician's Role in Providing Auxiliary Aid for Effective Communication Under Current Federal Laws (Resolution 411-A-17)*
10. *Council on Socioeconomics Report 6 – Medicaid Work Requirements*
11. *Committee on Emergency Medical Services and Trauma Report 2 – Policy Review*
12. *Committee on Medical Home and Primary Care Report 2 – Policy Review*
13. Resolution 401 – Physicians Allowed To Delegate Ability to Enter EHR Data (McLennan County Medical Society)
14. Resolution 402 – Opposition to Medicaid Work Requirements (Ryan Van Ramshorst, MD, Texas Pediatric Society)
15. Resolution 403 – Under-Reporting of Optometric Diabetic Eye Examinations to Treating Physicians (Harris County Medical Society)
16. Resolution 404 – Opposition to Pain Score as Contributor to Hospital Financial Incentives (Medical Student Section)
17. Resolution 405 – Compensation to Physicians for Authorizations and Preauthorizations (Ori Z. Hampel, MD)
18. *Resolution 406 – Supporting the Reclassification of Complex Rehabilitation Technology (Resident and Fellow Section)*

REPORT OF TMA PRESIDENT

PRES Report 1-A-18

Subject: Physician-Led Initiatives to Address Maternal Mortality and Morbidity

Presented by: Carlos J. Cardenas, MD, President

Referred to: Reference Committee on Socioeconomics

1 In September 2017, the Texas Medical Association and the Texas Department of State Health Services
2 (DSHS) hosted a Maternal Health Forum. Based on the interest in and need for solutions to issues
3 identified at this forum, TMA President Carlos J. Cardenas, MD, established the TMA Maternal Health
4 Congress to develop and frame TMA's policy and advocacy on maternal health for the 86th legislative
5 session. The congress consisted of members of TMA's Council on Science and Public Health, Council on
6 Legislation, and Select Committee on Medicaid, CHIP, and the Uninsured, along with numerous
7 statewide physician experts representing multiple specialties.

8
9 On March 24, 2018, the TMA Maternal Health Congress began with 2.75 hours of continuing medical
10 education (CME) programming on maternal mortality and morbidity (MMM) in Texas. More than 80
11 state health care leaders and TMA physician leaders attended the congress. TMA has created a maternal
12 health website with links to videos of each of the CME presentations at www.texmed.org/MHCongress/.

13
14 Presenters identified poor access to health care; limited availability of reproductive health services; and
15 benefit limitations of Medicaid, the Children's Health Insurance Program-Perinatal (CHIP-P), Healthy
16 Texas Women (HTW), and the Family Planning Program (FPP) as contributors to Texas having
17 unacceptable levels of MMM. In addition to access barriers, speakers commented on potential
18 inaccuracies in the reporting of maternal mortality in Texas' death registry system and the impact on
19 MMM of chronic underlying health conditions including hypertension, obesity, diabetes, and substance
20 use among women of reproductive age.

21
22 David Lakey, MD, chief medical officer of the UT System and chair of the TMA Council on Science and
23 Public Health, led a panel discussion to consider 36 physician and health leader proposals for improving
24 MMM rates that were submitted in response to TMA's request. The majority of proposals addressed
25 factors identified as barriers to care for women while other proposals addressed quality improvement
26 initiatives, prevention and treatment of behavioral health disorders, and improvements to state health
27 programs for women of reproductive age. A full description of the proposals is on the maternal health
28 webpage.

29 **Texas Maternal Mortality and Morbidity and Health Coverage**

30 Maternal mortality and maternal morbidity are key reflections of overall women's health and access to
31 timely health services before, during, and after pregnancy. Even with the recent state corrections to
32 inaccuracies in the maternal death data from 2012, Texas' data paints a troubling picture: Texas has a
33 high rate of maternal mortality relative to many states and developed countries. Among African-American
34 women, the data are even more alarming. A July 2016 report from Texas' Maternal Mortality and
35 Morbidity Task Force described the most dramatic increase in MMM occurring among black women,
36 who account for 28.8 percent of maternal deaths but only 11.4 percent of Texas births.
37

1 Texas' rate of maternal morbidity — severe complications following birth — also have increased
2 dramatically. Nationally, while 700 to 900 maternal-related deaths occur each year, researchers
3 conservatively estimate another 35,000-45,000 women will suffer from a severe maternal complication.
4

5 In Texas, most deaths occurred 42 days or more after delivery, the same timeframe in which low-income
6 women lose pregnancy-related Medicaid or other coverage. Texas still leads the nation in the number of
7 people who lack health insurance.
8

9 Many assume Texas Medicaid covers all low-income and poor women. In reality, to qualify for Medicaid,
10 a woman must have limited income *and* qualify based on pregnancy, disability, or extremely limited
11 resources. Working-age, healthy adult women who earn more than \$250 per month do not qualify.
12 Pregnancy-related Medicaid coverage ends 60 days postpartum regardless of post-delivery complications.
13 As a result, low-income Texas women must maneuver through federal, state, and locally funded health
14 programs. Preventive care — including annual exams and contraception— and basic primary care can be
15 obtained via the state's women's preventive health programs, but access and availability varies
16 considerably across the state. Moreover, the demand for services far exceeds capacity. For women
17 needing specialty care, including treatment for substance use disorders (SUDs), the picture is even more
18 dire. DSHS estimates only 9 percent of all Medicaid enrollees, including pregnant women, with a
19 substance use disorder are able to obtain treatment. In 2015, the agency had funding to provide SUD
20 treatment to fewer than 600 indigent pregnant women despite this being a priority population.
21

22 For low-income immigrant women, Medicaid is unavailable, except in emergency situations. If a low-
23 income immigrant woman is pregnant, she can enroll in CHIP-P, which covers limited prenatal visits,
24 delivery, and two postpartum visits. CHIP-P does not cover treatment of acute or chronic conditions
25 unrelated to the delivery, including treatment for asthma, heart disease, and mental health and substance
26 use disorders. CHIP-P covers care to support the fetus and not the mother. For those covered by CHIP-P,
27 there is no automatic enrollment into Medicaid if income status or eligibility changes (for a detailed
28 overview of women's health care programs, go to www.texmed.org/MHCongress/.
29

30 Adult women with an income between 100 percent and 400 percent of the federal poverty level qualify
31 for federal subsidies for coverage purchased via the federal health care marketplace, though affordability
32 of policies purchased there is an increasing concern.
33

34 **Overview of Proposals and Testimony**

35 Members of the Maternal Health Congress received testimony on each of the 36 proposals and organized
36 them into five areas: (1) access to care, (2) behavioral health prevention and treatment, (3) access to long-
37 acting reversible contraceptives, (4) quality improvement initiatives, and (5) public health programming.
38

39 **(1) Access to care**

40 Half of the 36 proposals urged TMA to ardently pursue reforms that increase health care coverage for
41 women. Nineteen percent of adult Texas women lack health care coverage, three points higher than the
42 overall statewide average. Rates are higher among women of color, low-income women, and immigrants.
43 Uninsured women are less likely to receive preventive primary and specialty care they need to be healthy,
44 foregoing everything from annual well-woman exams and high blood pressure screenings to behavioral
45 health care and prescription medications.
46

47 The lack of regular medical care means uninsured (and underinsured) women tend to have poorer health
48 outcomes, which is borne out in Texas by high rates of MMM. Late entry to prenatal care has been
49 independently linked to increased rates of maternal mortality and severe maternal morbidity According to
50 the Maternal Mortality and Morbidity Task Force and DSHS Joint Biennial Report, July 2016, 60 percent
51 of maternal deaths occur between six weeks post-delivery and one year following delivery. One important

1 barrier for postpartum care to low-income women is lack of Medicaid coverage. Fifty-three percent of
2 Texas births are paid by Medicaid, but Medicaid coverage for these low-income pregnant women ends 60
3 days postpartum with no exception. When this happens, women no longer have access to comprehensive
4 coverage to manage and treat pregnancy-related complications.

5
6 Federal law allows states to extend coverage to no-disabled, working-age adults earning less than 138
7 percent of poverty (\$16,753 per year for an individual; \$34,638 for a family of four), with 90 percent of
8 the costs paid by the federal government. The law also gives states some flexibility to customize their
9 programs to meet their own residents' needs, such as tailoring benefits or requiring copayments. The law
10 does not allow states to narrow eligibility to include only certain populations. However, the current
11 administration may be willing to accommodate a request to cover only low-income adult women or other
12 subset populations.

13
14 Existing TMA policy 190.032 Medicaid Coverage and Reform, adopted in 2013, supports the use of
15 federal funds to develop a Texas-designed program to provide health insurance to eligible low-income
16 adults with incomes below 138 percent of poverty. To date, 33 states have done so, and several others
17 have submitted proposals to the Centers for Medicare & Medicaid Service for review.

18
19 Participants in the congress readily acknowledge that Texas' legislative and budgetary environment in
20 2019 will make it challenging for TMA to make progress towards implementing existing policy for all
21 low-income adults. But bipartisan support to address Texas' maternal health crisis might be an
22 opportunity to at least improve coverage for women of reproductive age. There was widespread testimony
23 in support of undertaking all available options to substantially reduce rates of MMM. Motherless
24 households can present dire long-term consequences for children, families, and the state's economy.
25 Several testifiers spoke to the detrimental impact of adverse childhood events — such as the loss or
26 disability of a mother — to the long-term health of families and communities.

27
28 Extending coverage not only would improve women's health but also is fiscally sound policy because
29 Texas uses general revenue dollars to pay for services that could be covered by federal dollars. As just
30 one example, Texas could mitigate a significant portion of its Child Protective Services (CPS) costs by
31 investing in appropriate substance use disorder treatment for pregnant and postpartum women. Estimates
32 show that two-thirds of CPS interventions stem from SUDs among parents.

33
34 TMA will continue to promote legislative private-public solutions to achieve universal health care
35 coverage consistent with existing TMA policy.

36 37 **(2) Behavioral health**

38 According to the most recent data compiled by the Texas Maternal Mortality and Morbidity Task Force,
39 drug overdoses are the leading cause of maternal death during and after pregnancy, with most deaths
40 occurring after the 60-day postpartum period. In the majority of cases, a combination of drugs was used,
41 though opioids were detected in 58 percent of cases. For women enrolled in Medicaid, substance use
42 disorder treatment is available as well as treatment for co-occurring mental health conditions. Because
43 services are not uniformly available statewide and capacity at existing facilities is limited, few eligible
44 women actually receive the services despite pregnant women being a priority population. When
45 pregnancy-related Medicaid ends, adult enrollees are automatically enrolled in Healthy Texas Women,
46 but HTW covers only basic depression treatment. Specialty care is not covered. Other services like
47 counseling or therapy also are not included under HTW. The Family Planning Program does not provide
48 mental health screening or treatment. Pregnant and postpartum women ineligible for Medicaid do have
49 access to Texas' publicly funded SUD treatment, but there are limitations on what services are available
50 and narrow eligibility criteria.

1 To prioritize access to SUD treatment for pregnant and postpartum women, reduce maternal mortality and
2 morbidity from SUD, and enhance SUD treatment, testimony emphasized that treatment should cover all
3 pregnant women and postpartum women regardless of their drug of choice or method of use, and include
4 accommodations for mothers and babies to stay together. Addressing diagnosis and treatment of SUD
5 without stigma and with the goal of maintaining the mother-baby dyad is imperative.

6
7 Mental health conditions such as maternal depression also affect health outcomes for pregnant and
8 postpartum women. These women may experience a mental health condition alone or in addition to a
9 SUD. Co-occurring disorders require proper diagnosis and treatment. The Texas Maternal Mortality and
10 Morbidity Task Force reports that suicide is one of the top reasons for maternal death after seven days
11 postpartum.

12
13 TMA will continue to advocate that pregnant and postpartum women be prioritized for treatment of a
14 substance use disorder. Part of that advocacy effort is to ensure the availability of support services for
15 children, eliminating any possibility that child care is a barrier to the mother's participation in treatment.
16 In addition, TMA will explore and advance opportunities such as Project Echo and others that promote
17 telemedicine and telehealth solutions to increase access to treatment for pregnant and postpartum women
18 with substance use disorders.

19
20 TMA will encourage the American College of Obstetricians and Gynecologists (ACOG) to support
21 physician screening of patients by identifying payment codes for screening and providing information on
22 evidence-based approaches developed by the U.S. Substance Abuse and Mental Health Services
23 Administration to identify and support patients with a substance use disorder.

24 25 **(3) Long-acting reversible contraceptives**

26 In Texas approximately half of pregnancies are unplanned. Increasing women's ability to plan and space
27 their pregnancies leads to lower abortion rates, improved infant and maternal health, educational and
28 economic opportunities for women and their families, and cost savings for the state. Women who plan
29 pregnancies are more likely to get prenatal care early, have healthier pregnancies, and reduce their risk of
30 having babies born too early or too small. Additionally, women whose pregnancies are unintended are
31 more likely to have a short interval between pregnancies —18 months or less — significantly increasing
32 health risks for both women and infants.

33
34 Besides the impact to women and families, unintended pregnancies increase Medicaid costs. The Texas
35 Health and Human Services Commission (HHSC) reports that in 2015 Medicaid paid for 52 percent of all
36 births in Texas, at a cost of \$3.5 billion per year for pregnancy- and delivery-related services for moms
37 and infants in the first year of life.

38
39 Continued reductions in the number of unplanned pregnancies must be a key component of Texas' efforts
40 to improve maternal health. At the congress, physicians urged TMA to undertake advocacy and
41 educational initiatives to increase women's access to long-acting reversible contraceptives (LARCs), such
42 as implants and intrauterine devices, which are 20 times more effective than other methods. While Texas
43 Medicaid, Healthy Texas Women, and the Family Planning Program do cover LARCs as a benefit,
44 physicians testified their usage among women who want LARCs still remains low, despite legislative
45 guidance to HHSC to increase availability through policy and educational initiatives. Many physicians,
46 hospitals, and clinics do not offer same-day availability of LARCs for women because of low payment,
47 logistical hurdles, and insufficient training on how and when to use LARCs.

48
49 TMA's policy 260.075 Preventive Health Care for Texas Women promotes availability of long-acting
50 reversible contraceptives to women. TMA will convene an expert panel of physicians, hospital

1 administrators, nurses, LARC manufacturers, and state agency officials to identify and resolve barriers
2 preventing widespread availability of LARCs to low-income women.

3 4 **(4) Quality improvement initiatives**

5 Three proposals called for more consistency in implementing guidelines, standardized protocols,
6 evidence, and other proven resources to reduce maternal mortality and morbidity. Several resources and
7 tools were discussed, including ACOG and the national Alliance for Innovation on Maternal Health
8 (AIM) Maternal Safety Bundles; the Association of Women's Health Obstetric and Neonatal Nurses
9 safety bundles; and toolkits developed by the California Maternal Quality Care Collaborative, which
10 provide important patient safety advances for the health of the mother and child.

11
12 Congress attendees discussed making use of the AIM bundles voluntary but readily available to hospital
13 medical staff leaders. In particular, several testifiers said the AIM Maternal Safety Bundles for Obstetric
14 Hemorrhage and for Severe Hypertension in Pregnancy should be prioritized. Women with cardiovascular
15 risk in pregnancy and those who develop hypertension and preeclampsia with a targeted follow-up
16 strategy also should be prioritized. There was widespread support for the development and
17 implementation of quality-based initiatives with standardized protocols and best practices to improve
18 prenatal, labor and delivery, and postpartum health outcomes.

19 20 **(5) Public Health Interventions**

21 Thirteen proposals submitted called for a range of public health activities to prevent or address maternal
22 mortality and morbidity. These proposals addressed physician training and education, public awareness,
23 improving current benefits and resources of state public health programs for women, and identifying
24 chronic conditions associated with MMM.

25
26 State and local public health agencies have a key role in monitoring, and assessing public health and an
27 important component of that role is the analysis of maternal health data. Maternal death records and other
28 data must be accurate to enable the state to assess maternal health status and to identify populations at
29 risk. These data are then used to inform the public on how to prevent adverse health events and to develop
30 interventions to improve health status for women of reproductive age.

31
32 Discussion supported proposals that called for better surveillance of maternal mortality and improving
33 physician access to the health records of women of reproductive age, especially those at higher risk of
34 poor maternal health outcomes. They noted that physicians often do not have access to the patient's
35 complete social or medical history. Not infrequently, physicians use an electronic health record, but
36 health information exchange systems do not support interoperability, so physicians cannot access all of a
37 woman's health records. Further, the state's limited health coverage prevents or complicates a physician's
38 ability to provide optimal follow-up care. Several testifiers focused on the importance of quality and
39 accuracy of death records. Suggestions for improving the records included partnering with DSHS to train
40 physicians in their use and working with hospitals to ensure death summaries are captured accurately as
41 part of the review of maternal deaths.

42
43 A member of the Texas Maternal Mortality and Morbidity Task Force proposed that TMA engage
44 physicians in understanding the implicit racial bias that may influence care provided to some pregnant
45 women, and black women in particular. TMA will work with others to convene a physician focus group
46 to assess physician bias as a strategy to reduce health disparities. National models are not available, and
47 this provides an opportunity for TMA to facilitate Texas' leadership in this area.

48
49 There also was testimony in support of TMA's role in promoting public awareness, such as through the
50 Texas Medical Association Foundation providing seed grants to TMA members, residents, and medical
51 students. These grants could support research and quality projects related to maternal mortality and

1 morbidity; implement best practice guidelines for perinatal and postpartum care; support local awareness
2 activities such as a “march for mothers”; and increase the public’s awareness of the importance of early
3 entry into prenatal care, follow-up postpartum care, and the warning signs of postpartum mood disorders.
4

5 Physicians spoke in support improving provider networks and quality of current public women’s health
6 programs including Healthy Texas Women and the Family Planning Program; supporting payment for
7 screening, brief intervention, and referral to treatment for substance use disorders; and ensuring HTW and
8 FPP provide additional health benefits for women at greater health risk. Offering women who smoke
9 access to counseling and education to support smoking cessation would be an example.
10

11 TMA must advocate for the enhancement of the state’s public health programs for women of reproductive
12 age and ensure these state programs address the prevention and management of chronic diseases that have
13 an impact on maternal health. This includes a focus on evidence-based disease prevention services such as
14 screening for substance use and smoking cessation programs, as well as appropriate support services such
15 as transportation and support for models of maternal medical homes.
16

17 **Conclusion**

18 The TMA Maternal Health Congress provided a unique opportunity for TMA members and allied
19 organizations to articulate a compelling case for Texas to invest much-needed resources towards
20 substantially improving the health for women of childbearing age. Texas must do a much better job
21 providing physicians, hospitals, and communities with accurate, timely, and reliable data on women’s
22 health — data that can be used to design effective policy and programmatic interventions.
23

24 Pregnancy is a brief period in most women’s lives. To ensure healthy birth outcomes, Texas women must
25 have access to appropriate preventive, primary, and specialty care across their reproductive lifespans if
26 the state is going to reduce unacceptable levels of maternal mortality and morbidity. As one testifier said,
27 the death — or grievous illness or injury — of any mother is one too many. Let’s get to work.
28

29 **Recommendation 1:** That the Texas Medical Association pursue legislation authorizing the Texas Health
30 and Human Services Commission to: (a) submit a federal Medicaid 1115 demonstration waiver
31 requesting approval to design and implement a tailored health benefits program for eligible uninsured
32 women of childbearing age that provides 12 months’ continuous coverage for preventive, primary, and
33 specialty care coverage, including behavioral health services, to women before, during and after
34 pregnancy; (b) ensure adolescents aging out of the Children’s Health Insurance Program (CHIP) are
35 seamlessly enrolled into Healthy Texas Women; (c) ensure women losing CHIP-Perinatal are seamlessly
36 connected to the Family Planning Program to avoid gaps in preventive health care; and (d) implement
37 initiatives that improve early-entry prenatal care, including a statewide campaign on the importance of
38 prenatal care during the first trimester, expediting Medicaid eligibility and enrollment for pregnant
39 women, promoting use of telemedicine for routine prenatal care, and reforming the Medicaid
40 transportation program to ensure pregnant women with young children can travel with their children to
41 obtain preventive services.
42

43 **Recommendation 2:** That the Texas Medical Association develop a continuing medical education
44 program for physicians that covers: (1) information on publicly funded support services for women with
45 substance use disorders (SUDs); (2) guidelines for the prescribing of opioids and pain management; (3)
46 efforts to better connect SUD treatment physicians and providers with women’s health physicians and
47 providers to ensure women undergoing treatment for these disorders are able to obtain preventive health
48 care services, and (4) diagnosis and treatment of behavioral health issues such as anxiety and depression.
49

50 **Recommendation 3:** That the Texas Medical Association develop legislation to: (1) allocate sufficient
51 state resources to resolve red tape and payment barriers preventing widespread adoption of long-acting

1 reversible contraceptives (LARCs), including ensuring the state pays physicians, hospitals, and clinics
2 their full LARC acquisition costs so women can obtain a LARC according to clinical best practice; (2)
3 ensure availability of LARCs immediately following delivery to women enrolled in the Children’s Health
4 Insurance Program (CHIP)-Perinatal; and (3) remove roadblocks preventing teens from simultaneously
5 enrolling in CHIP and Healthy Texas Women to obtain contraceptive services with parental consent.
6

7 **Recommendation 4:** That the Texas Medical Association develop a continuing medical education
8 program, in partnership with the American College of Obstetricians and Gynecologists District XI (Texas
9 Chapter), Texas Association of Obstetricians and Gynecologists, and Texas Academy of Family
10 Physicians, designed to increase patients’ and physicians’ awareness of long-acting reversible
11 contraceptives as the most effective form of contraception.
12

13 **Recommendation 5:** That the Texas Medical Association develop continuing medical education
14 programs on: (1) quality-based initiatives with standardized protocols and best practices to improve
15 prenatal, labor and delivery and postpartum health outcomes; and (2) implementation of hospital-based
16 quality improvement initiatives that reduce maternal mortality and morbidity, based on best practice and
17 standardized protocols.
18

19 **Recommendation 6:** That the Texas Medical Association introduce legislation to improve the quality of
20 health data records for women of reproductive age to support patient health, the quality of maternal death
21 records, and the exchange of health information for women of reproductive age. The legislation should
22 encompass: (a) support of comprehensive efforts to improve the state’s surveillance of maternal mortality
23 and ensuring Texas’ maternal death records have accurate information on the factors associated with
24 maternal deaths; (b) mandates to the Texas Department of State Health Services to develop training and
25 educational materials for physicians and other medical certifiers to accurately report maternal deaths; and
26 (c) mandates to electronic health record systems to improve the interoperability of health records,
27 including resolution of barriers that are preventing the exchange of health information critical to
28 providing quality maternal and postpartum care.
29

30 **Recommendation 7:** That the Texas Medical Association develop a public campaign to increase
31 awareness of the importance of early and timely maternal health care and promote existing community-
32 based efforts.
33

34 Fiscal Note: \$30,000
35

36 **Sources:**

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38 Radio, Dec. 22, 2017.
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40 Sommers, MD, PhD; Atul A. Gawande, MD, MPH; and Katherine Baicker, PhD, *New England*
41 *Journal of Medicine*, August 2017.
42 3. Texas Maternal Mortality and Morbidity Task Force, 2016.
43 4. Texas HHSC, Medicaid and CHIP: An Overview, February 2017.

REPORT OF COUNCIL ON SOCIOECONOMICS

CSE Report 3-A-18

Subject: Transparency and Payments for Prior Authorizations (Resolution 406-A-17)

Presented by: John T. Carlo, MD, Chair

Referred: Reference Committee on Socioeconomics

1 **Background**

2 In May 2017, the TMA House of Delegates referred Resolution 406, Transparency and Payments for
3 Prior Authorizations, to the Council on Socioeconomics.

4
5 The resolution as proposed requires the Council on Socioeconomics to review the following:
6

- 7 • Amending TMA Policy 235.034, Authorizations Initiated by Third-Party Payers;
- 8 • Allowing physicians to charge subscribers if payers and third parties do not compensate physicians
9 for the prior authorization burdens since these burdens are not a covered service;
- 10 • Allowing prior authorizations for only new medications and not for medications that patients have
11 been receiving previously and continuously;
- 12 • Pursuing new Texas laws that incorporate the American Medical Association’s Ensuring
13 Transparency in Prior Authorization Act model bill, including provisions that prior authorization
14 requirements and restrictions be readily accessible on payers’ websites for physicians and subscribers,
15 and that statistics regarding prior authorization approvals and denials be available on payers’
16 websites;
- 17 • Supporting legislation to mandate that payers accept and respond to standard electronic prior
18 authorization (ePA) transactions, such as the National Council for Prescription Drug Programs
19 (NCPDP) SCRIPT Standard ePA transactions; and
- 20 • Asking the Texas Delegation to the AMA to take this resolution to the AMA for a national unified
21 movement.
22

23 Managed care contracts between a payer and a physician contain specific information covering the
24 obligations and duties to which a physician has agreed. Some obligations may be clearly defined, such as
25 the promise to provide medical services to patients in exchange for listings in provider manuals and
26 payment. Others may require further investigation by the physician, such as not being allowed to charge
27 for services considered integral to or a component of other services provided. The policies and procedures
28 included in managed care contracts encompass a wide range of topics, all of which affect the physician’s
29 practice. There may be policies and procedures specifying which services are covered, how the managed
30 care organization will pay for those services, and how the physician can bill the plan enrollee. Some
31 managed care contracts prohibit the physician from charging both the payer and the patient for the
32 administrative costs associated with obtaining prior authorization approval. If the patient is out-of-
33 network, then the physician has no contractual relationship with the plan.
34

35 Shifting the costs associated with prior authorizations to patients could disrupt the patient-physician
36 relationship. If patients are unwilling or unable to pay the physician for prior authorization administrative
37 costs, they could elect to forgo necessary medical care.

1 The 85th Texas Legislature in Regular Session passed S.B. 680 last year, providing a more standardized
2 process for physician exception requests to step therapy drug protocols. Prior to this new law, the only
3 real protection related to step therapy protocols was a prohibition on health plans adding a step therapy
4 protocol mid-plan year.

5
6 Under current Texas law there already exist notice and disclosure requirements of certain information
7 such as health benefit plan prescription drug formularies and step therapy protocols.

8
9 In January 2017, the American Medical Association and a coalition of 16 other organizations representing
10 patients, physicians, medical groups, hospitals, and pharmacists released a set of 21 principles related to
11 prior authorization and utilization management reform. The principles cover clinical validity, continuity
12 of care, transparency and fairness, timely access and administrative efficiency, and alternatives and
13 exemptions. They provide a roadmap to guide long-overdue reform of utilization management
14 requirements like prior-authorization and step-therapy requirements. Although TMA was not part of the
15 initial coalition developing the 21 principles, the Association did sign-on in support of the principles.

16
17 Electronic Prior Authorization (ePA) is the transmission of information requesting coverage of a specific
18 medication for a specific patient via fax, telephone or web portals between a physician and a claims
19 payer. The standardization of electronic prior authorization is a process integrated into a physician's
20 electronic health record (EHR) and used for medications. Advantages to ePA include workflow
21 efficiencies, standardization, and faster access to medications by patients. Not only do EHR vendors need
22 to be equipped to offer ePA but also health plans and benefit managers must be able to support it. Some
23 companies already offer ePA technology at no cost, and advocacy to make ePA free for physicians is
24 ongoing.

25
26 At the 2016 AMA Annual Meeting, the House of Delegates adopted Council on Medical Service Report
27 7-A-16 Prior Authorization Simplification and Standardization. In addition, the AMA Board of Trustees
28 asked the Council on Medical Service to provide a report on this topic at the 2017 AMA Annual Meeting.
29 The final adopted recommendations in the 2017 AMA report address and support the concerns outlined in
30 TMA Resolution 406. Members of the Texas Delegation to the AMA were instrumental in the
31 development of the 2017 adopted recommendations.

32 33 **Summary**

34 The overwhelming number of medical services requiring prior authorization has created not only an
35 administrative burden on physician practices but also potential barriers to patients getting medically
36 necessary tests and treatment. The time-consuming processes and associated costs with prior
37 authorization are diverting valuable resources away from direct patient care. Requiring health plans, third-
38 party payers, benefit managers, and utilization review entities to disclose their statistics regarding prior
39 authorization approvals and denials will help educate patients on why medically necessary care ordered
40 by their physician cannot always be delivered in a timely manner.

41
42 **Recommendation 1:** The council recommends that TMA policy 235.034 be amended as follows:

43
44 **235.034 Authorizations Initiated by Third-Party Payers, Benefit Managers, and Utilization**
45 **Review Entities:** The Texas Medical Association supports policy and legislation that (1)
46 third-party payers, benefit managers, and utilization review entities may not implement prior
47 authorization mechanisms unless these payers compensate physician practices for work
48 required independent of any payment for patient care; specifically, medical practices must be
49 compensated for the burden of added staff and resources required to navigate payer-initiated
50 prior authorizations for medications, studies, or procedures; (2) third-party payers, benefit
51 managers, and utilization review entities should disclose all prior authorization requirements

1 and restrictions on their websites in both the subscriber section and the physician section with
2 neither location requiring a log-in or password; (3) third-party payers, benefit managers and
3 utilization review entities should confirm patient eligibility, payment determinations, medical
4 policies and subscriber specific exclusions as part of the prior authorization process; and (4)
5 third-party payers, benefit managers, and utilization review entities should make detailed
6 statistics regarding prior authorization approval and denial rates available on their website
7 (Res. 401-A-11).
8

9 **Recommendation 2:** The council recommends adopting new TMA policy on standardized electronic
10 prior authorization transactions:
11

12 **Standardized Electronic Prior Authorization Transactions.** The Texas Medical Association supports
13 policy and legislation that third-party payers, benefit managers, and any other party conducting utilization
14 management be required to accept and respond to (1) standard electronic prior authorization (ePA)
15 transactions for pharmacy benefits that use a nationally recognized format, such as the National Council
16 for Prescription Drug Programs (NCPDP) SCRIPT Standard; and (2) standard electronic transactions for
17 review and response to prior authorization requests for medical service benefits that use a nationally
18 recognized format, such as the ASC X12N 278 Health Care Service Review Request.
19

20 **Recommendation 3:** That Council on Socioeconomics Report 3-A-18 be adopted in lieu of Resolution
21 406-A-17.
22

23 **Related TMA Policy:**

24 **120.003 Health System Reform Managed Care:** To provide a basic framework for association policies
25 and activities in health system reform, the Texas Medical Association: ... (4) supports genuine relief from
26 red-tape hassles and excessive administrative costs of health care; ... (7) supports the right of a physician
27 organization to negotiate at the federal or state level for payment of physician services, quality and
28 utilization review, professional liability reform, and to reduce the hassle and cost of regulation; ...
29 (Second Supplemental BOT, p 36P-36S, A-93; amended CSE Rep. 6-A-03; reaffirmed CSE Rep. 1-A-
30 13).
31

32 **180.031 Pharmacy Benefit Managers:** The Texas Medical Association will (1) gather evidence of the
33 administrative burden placed on physicians and patients by the policies and operating practices of
34 Pharmacy Benefit Managers (PBMs) in order to document the impact on medical practices and determine
35 whether the business practices of PBMs comply with state laws and regulations; (2) explore the
36 possibility of legislative action should no state laws or regulations apply to the preauthorization process
37 required by PBMs; and (3) promote cooperation by Texas pharmacists to provide physicians with up-to-
38 date information about prescriptive drugs covered by pharmacy benefit managers and appropriate
39 alternative medications in pharmacy benefit managers' formularies (Amended Res. 401-A-06; reaffirmed
40 CSE Rep. 6-A-16).
41

42 **160.017 Utilization Review:** The Texas Medical Association will pursue legislation to ensure that
43 adverse utilization review determinations be made only by physicians who are fully licensed by the Texas
44 Medical Board and monitor proposed legislation to maintain the Texas Medical Board's current authority
45 to enforce the Medical Practice Act in regard to utilization review decisions (CL/CSE Rep. 2-A-09).
46

47 **145.024 Medical Decision Makers Licensed in Texas:** The Texas Medical Association will (1) support
48 legislation that would amend the Texas Insurance Code to require utilization review agents to be
49 supervised by physicians licensed to practice medicine in the State of Texas and all denials of care based
50 on medical necessity to be made by physicians licensed to practice medicine in the State of Texas and in
51 the same or similar specialty as the treating physician seeking authorization of medical care; and (2) work

- 1 to amend the Medical Practice Act to clearly include the supervision of persons performing pre-
- 2 certification or preauthorization based on medical necessity as the practice of medicine; and include any
- 3 denial of pre-certification or pre-authorization of medical services based on a determination of medical
- 4 necessity as the practice of medicine (Amended CL Rep. 1-A-08; amended CSE Rep. 5-A-16).

REPORT OF COUNCIL ON SOCIOECONOMICS

CSE Report 4-A-18

Subject: Compensation of Physicians for Authorizations and Preauthorizations (Resolution 408-A-17)

Presented by: John T. Carlo, MD, Chair

Referred to: Reference Committee on Socioeconomics

1 The 2017 House of Delegates referred Resolution 408 to the Council on Socioeconomics for study and
2 report back at TexMed 2018. The resolution requested the following:

3
4 That insurance and managed care companies (“payers”) compensate physicians for the time that
5 physicians and their staff spend on authorization and preauthorization procedures. Such
6 compensation shall be paid in full by payers to physicians without deductible, coinsurance, or
7 copayment billable to patients. The fee schedule shall be based on the compensation due
8 physicians for direct patient care according to the Current Procedural Terminology (CPT)
9 coding system. For physicians contracted with payers, the payers shall compensate the
10 physician at the contracted fee schedule. For out-of-network physicians, the payers shall
11 compensate physicians at 60 percent of billed charges. The physician and/or physician staff
12 shall track the time spent per patient per day performing tasks related to authorization and
13 preauthorization. The physician shall bill the payer in accordance with a specified conversion
14 table of time spent to CPT code. Billable minutes for authorization and preauthorization
15 include, but are not limited to, time spent filling out forms, making telephone calls (including
16 time spent negotiating phone trees and hold time), documenting in the patient’s medical record,
17 communicating with the patient, printing, copying, and faxing. Texas laws pertaining to
18 payment timeliness shall apply to payers for such billing as well.

19
20 The requests contained in the resolution would require rewriting existing federal and state laws that
21 address:

- 22
- 23 • How health insurance coverage policies are designed;
 - 24 • How administrative services physicians provide are applied to deductibles, coinsurance, and
25 copayments;
 - 26 • How health plans calculate and pay prompt payment penalties to contracted physicians;
 - 27 • How out-of-network physicians are compensated for the services they provide; and
 - 28 • How out-of-network physicians are not required to accept assignment on insurance claims.
- 29

30 There also are concerns about the significant state and federal legislative changes required to implement
31 this resolution. Additionally, legislative activity required to modify existing Texas prompt payment law
32 would open up the possibility of changes to other parts of the law currently favorable to physicians.

33
34 Current Procedural Terminology (CPT) is a standardized code set used to report medical procedures and
35 services performed by physicians. The code set is used by entities such as health insurance companies,
36 government payers, and accreditation organizations. All electronic financial and administrative
37 transactions require the use of CPT codes. Physicians who refrain from submitting electronic claims are
38 not required to use any of the standardized code sets. Physicians who elect to establish a cash-only-based

1 practice are not contracted with any health plans and/or networks. They also do not need to use CPT
2 codes because they do not submit claims to health plans and/or networks. With the movement toward
3 bundled payment methodology, physicians may contract directly with health plans for payment. The
4 services included in those bundled payments cannot be defined by one single code set. The physician may
5 agree contractually to an arrangement that requires data reporting outside the scope of the established
6 code sets and therefore would not be subject to The Health Insurance Portability and Accountability Act
7 of 1996 (HIPAA) reporting requirements.

8
9 The use of CPT as a tool to calculate the billable minutes is a modification of CPT. As such it would
10 require review by the American Medical Association, which holds copyright in CPT, and use or
11 reprinting of CPT in any product or publication requires a license.

12
13 Existing TMA policy on authorizations initiated by third-party payers, policy 235.034 says, “The TMA
14 supports policy that third-party payers may not implement prior authorization mechanisms unless these
15 payers compensate physician practices for work required independent of any payment for patient care;
16 specifically medical practices must be compensated for the burden of added staff and resources required
17 to navigate payer-initiated prior authorizations for medications, studies, or procedures.”

18
19 **Recommendation:** That Resolution 408-A-17 not be adopted.

REPORT OF COUNCIL ON SOCIOECONOMICS

CSE Report 5-A-18

Subject: Clearer Language Regarding the Physician’s Role in Providing Auxiliary Aid for Effective Communication Under Current Federal Laws (Resolution 411-A-17)

Presented by: John T. Carlo, MD, Chair

Referred to: Reference Committee on Socioeconomics

1 Background

2 In May 2017, the TMA House of Delegates referred Resolution 411, Clearer Language Regarding the
3 Physician’s Role in Providing Auxiliary Aid for Effective Communication Under Current Federal Laws
4 to the Council on Socioeconomics (CSE). The resolution requested that:

- 5
- 6 • TMA advocate with interested parties to support clarification of current federal laws in regards to
7 what constitutes effective communication towards patients with interpretative needs;
- 8 • TMA support the creation of clearer guidelines with the Americans With Disabilities Act (ADA) for
9 what is considered undue burden and recognize that negative resolution flow be a consideration;
- 10 • TMA support measures to provide smaller practices that have limited resources and availability of
11 interpretive services with better legal protections and accessibility to qualified medial interpreters;
12 and
- 13 • The Texas Delegation to the American Medical Association bring this resolution to the AMA House
14 of Delegates.

16 Interpreters for Hearing-Impaired Patients

17 In 2013, the house asked CSE to review the issue of insurance coverage for the cost of interpreters for
18 hearing-impaired patients. The Americans With Disabilities Act of 1992 (ADA) prohibits discrimination
19 against people based upon their disability or perceived disability, or for advocating for a person with a
20 disability. This includes charging the patient for the cost of a qualified interpreter, if necessary.

21
22 Currently, only Texas Medicaid pays physicians for the cost of a qualified interpreter and only in limited
23 situations. It is important to note that under Title III of the ADA, physicians, not the hearing impaired
24 person, choose the interpreter, if one is necessary. A physician “need not accept and pay for the services
25 of a sign-language interpreter who is unilaterally retained by the family of a deaf patient, when the doctor
26 has had no opportunity to make his own arrangements.”

27
28 Existing TMA policy 90.002 American with Disabilities states: The Texas Medical Association supports
29 seeking a change in the American Disabilities Act to permit public sector funding of interpretation
30 services for the deaf (Res. 28R, p195, I-93; reaffirmed CM-R Rep. 3-A-03; reaffirmed CSE Rep. 2-A-14).

32 Limited English Proficiency (LEP) Background

33 A LEP person is an individual “whose primary language for communication is not English and who has a
34 limited ability to read, write, speak, or understand English.” The prohibition of discrimination against
35 LEP persons began with the Civil Rights Act of 1964. Since then the issue has been reviewed by the
36 Supreme Court and has been a subject of multiple executive orders. Section 1557 of the Affordable Care
37 Act (ACA) prohibits certain entities that administer “health programs and activities” from discriminating

1 again individuals based on race, color, national origin, sex, or disability. Although Section 1557 does not
2 mention discrimination against individuals based on language, the rules follow a long-established precedent
3 interpreting a prohibition on national origin discrimination to require entities to take reasonable steps to
4 provide meaningful access to individuals with LEP.

5
6 The U.S. Department of Health and Human Services (HHS) issued final rules implementing Section 1557
7 on May 18, 2016. The rules, found in Title 45 Code of Federal Regulations Part 92, lay out an important
8 compliance framework for physicians and health care providers regarding all types of discrimination,
9 including discrimination against LEP persons. This framework includes factors to help entities determine
10 the reasonable steps they must take to provide meaningful access to LEP person, required notices entities
11 must make available, and assurances that entities must make when applying for federal financial
12 assistance. Most physicians will find themselves subject to Section 1557, which means a physician is
13 obligated to take reasonable steps to provide meaningful access to services and programs to eligible LEP
14 persons. Enforcement of Section 1557 rules include informal means such as “requiring covered entities to
15 keep records and submit compliance reports to the Office of Civil Rights, conducting compliance reviews,
16 and complaint investigation, and providing technical assistance and guidance.” If informal means of
17 enforcing the ADA provisions do not bring about compliance, HHS is authorized to enforce compliance
18 by “suspension of, termination of, or refusal to grant or continue Federal assistance, or by referral to the
19 Department of Justice with a recommendation to bring proceedings to enforce any rights of the United
20 States.”

21
22 An article in the December 2016 issue of *Texas Medicine* focused on physicians’ concerns about the cost
23 of complying with these requirements.

24 25 **Existing Policy**

26 TMA already maintains policy related to the issue of payment for interpreting services. The following
27 statement was adopted at the 2017 meeting of the House of Delegates: 235.037 Public and Private Sector
28 Funding of Interpretation Services for Limited English Speakers and American Sign Language: The
29 Texas Medical Association will: (1) advocate with interested parties to support expanded reimbursement
30 from Medicaid, the Children’s Health Insurance Program, and other public sector insurers, as well as
31 private sector coverage for interpretive series; (2) support expanded legislation that might arise
32 concerning reimbursement for interpretive services for both American Sign Language and limited English
33 speakers; and (3) advocate for increased access to qualified medical interpretive services for physicians
34 (Res. 410-A-17).

35
36 **Recommendation:** That Resolution 411-A-17 not be adopted.

37 38 **Related TMA Policy:**

39 **235.026 Medical Care and Fair Compensation:** Medical care should not be an unfunded mandate from
40 the government. If a governmental body provides access to health care, fair compensation to the physician
41 must be provided (Amended Res.104-A-07; amended CSE Rep. 7-A-17).

42
43 **235.027 Payment for Physician Work Product:** A physician's time is not "free;" a physician's work
44 product and time is justly compensable in accordance with standard business practices of learned
45 professionals (Res. 409-A-07; reaffirmed CSE Rep. 7-A-17).

46
47 **235.037 Public and Private Sector Funding of Interpretation Services for Limited English Speakers
48 and American Sign Language:** The Texas Medical Association will: (1) advocate with interested parties
49 to support expanded reimbursement from Medicaid, the Children’s Health Insurance Program, and other
50 public sector insurers, as well as private sector coverage for interpretive series; (2) support expanded
51 legislation that might arise concerning reimbursement for interpretive services for both American Sign

1 Language and limited English speakers; and (3) advocate for increased access to qualified medical
2 interpretive services for physicians (Res. 410-A-17).

3
4 **265.022 Improving Patient Care Quality by Decreasing Communication Errors from Language**
5 **Barriers:** The Texas Medical Association recognizes that residents should be informed about laws and
6 regulations on the use in clinical practice of medical translators, interpreters, and other communication
7 services for patients who are deaf, hearing impaired, or with limited English proficiency. Because policies
8 differ among institutions, each training site should educate residents on site-specific policies including
9 orientation on the availability of such services and how and when such services should be utilized.
10 Further, residents should be provided the broader education needed, including information on the
11 potential liability risk, to ensure compliance with laws and regulations on the use of translator, interpreter,
12 and other communication methods when the resident completes training and enters medical practice.
13 (CME Rep. 2-A-13).

14
15 **Related AMA Policy:**

16 **Interpreters For Physician Visits D-90.999.** Our AMA continues to monitor enforcement of those
17 provisions of the ADA to assure physician offices are not subjected to undue burdens in their efforts to
18 assure effective communication with hearing disabled patients. (BOT Rep. 15, I-98; Reaffirmation I-03;
19 Modified: BOT Rep. 28, A-13; Reaffirmation A-14)

20
21 **Language Interpreters D-385.978.** Our AMA will: (1) continue to work to obtain federal funding for
22 medial interpreter services; (2) redouble its efforts to remove the financial burden of medical interpretive
23 services from physicians; (3) urge the Administration to reconsider its interpretation of Title VI of the
24 Civil Rights Act of 1964 as requiring medical interpretive services without reimbursement; (4) consider
25 the feasibility of a legal solution to the problem of funding medical interpretive services; and (5) work
26 with governmental officials and other organizations to make language interpretive services a covered
27 benefit for all health plans inasmuch as health plans are in a superior position to pass on the cost of these
28 federally mandated services as a business expense. (Res. 907, I-03; Reaffirmed in lieu of Res. 722, A07;
29 Reaffirmation A-09; Reaffirmation A-10; Reaffirmed: CMS Rep.5, A-11; Reaffirmed in lieu of Res. 110,
30 A013; Reaffirmation A-17)

31
32 **Use of Language Interpreters in the Context of the Patient-Physician Relationship H-160.924.** AMA
33 policy is that: (1) further research is necessary on how the use of interpreters--both those who are trained
34 and those who are not--impacts patient care; (2) treating physicians shall respect and assist the patients'
35 choices whether to involve capable family members or friends to provide language assistance that is
36 culturally sensitive and competent, with our without an interpreter who is competent and culturally
37 sensitive; (3) physicians continue to be resourceful in their use of other appropriate means that can help
38 facilitate communication--including print materials, digital, and other electronic or telecommunication
39 services with the understanding, however, of these tools' limitations — to aid LEP patients' involvement
40 in meaningful decisions about their care; and (4) physicians cannot be expected to provide and fund these
41 translation services for their patients, as the Department of Health and Human Services' policy guidance
42 currently requires; when trained medical interpreters are needed, the costs of their services shall be paid
43 directly to the interpreters by patients and/or third party payers and physicians shall not be required to
44 participate in payment arrangements. (BOT Rep. 8, I-02; Reaffirmation I-03; Reaffirmed in lieu of Res.
45 722, A-07; Reaffirmation A-09; Reaffirmed: CMS Rep.5, A-11; Reaffirmed in lieu of Res. 110, A-13;
46 Reaffirmation A-17)

47
48 **Discrimination Against Physicians by Health Care Plans H-285.985.** Our AMA: ... (3) will support
49 passage of federal legislation to clarify the Americans With Disabilities Act to assure that coverage for
50 interpreters for the hearing impaired be provided for by all health benefit plans. Such legislation should
51 also clarify that physicians practicing in an office setting should not incur the costs for qualified

1 interpreters or auxiliary aids for patients with hearing loss unless the medical judgement of the treating
2 physician reasonably supports such a need.; (BOT Rep. 18, I-93; Appended by BOT Rep. 28, A-98;
3 Reaffirmation A-99; Reaffirmation A-00; Reaffirmed: BOT Rep. 6, A-10; Reaffirmed in lieu of Res. 110,
4 A-13)

5
6 **Availability and Payment for Medical Interpreters Services in Medical Practices H-385.929.** It is the
7 policy of our AMA to: (1) the fullest extent appropriate, to actively oppose the inappropriate extension of
8 the OCR LEP guidelines to physicians in private practice; and (2) continue our proactive, ongoing efforts
9 to correct the problem imposed on physicians in private practice by the OCR language interpretation
10 requirements. (BOT Rep. 25, I-01; Reaffirmation I-03; Reaffirmed: Res. 907, I-03; Reaffirmation A-09;
11 Reaffirmation A-17)

REPORT OF COUNCIL ON SOCIOECONOMICS

CSE Report 6-A-18

Subject: Medicaid Work Requirements

Presented by: John T. Carlo, MD, Chair

Referred to: Reference Committee on Socioeconomics

1 **Background**

2 On Jan. 11, 2018, the Centers for Medicare & Medicaid Services (CMS) issued new policy guidance
3 allowing states to obtain federal waivers to require certain working-age adult Medicaid enrollees to work
4 in exchange for keeping their Medicaid benefits. CMS issued the guidance at the behest of 10 states that
5 argued that implementing work requirements would make people healthier and more self-reliant.
6

7 In anticipation that Texas also would eventually request a waiver, the TMA Select Committee on
8 Medicaid, CHIP and the Uninsured, which reports to the council, reviewed the guidance at its winter
9 meeting.
10

11 Federal law gives the secretary of the U.S. Department of Health and Human Services broad discretion to
12 waive some provisions of the Social Security Act as long as the waiver promotes the objectives of the
13 Medicaid program. Many national Medicaid experts question the legality of the policy decision, noting
14 that all other administrations — Republican and Democratic — have concluded that imposing such a
15 requirement would be inconsistent with Medicaid’s statutory mission to provide health care to eligible
16 low-income people. Already, one lawsuit challenging the policy has been filed. Nevertheless, CMS is
17 moving ahead. Within days of its announcement, it had approved waivers submitted by Kentucky,
18 Indiana, and Arkansas and is reviewing some half-dozen others.
19

20 According to the guidance, states may not impose work requirements on pregnant women, people with
21 disabilities, seniors, or the medically frail. Patients undergoing treatment for opioid or other substance use
22 disorders must be given “reasonable accommodations,” though CMS does not define what that means.
23 The guidance goes on to encourage, but not require, states to broadly define “work” to include activities
24 such as attending school or vocational training, caring for a child or parent, or volunteering, particularly
25 because many Medicaid enrollees live in communities with high unemployment rates. Most of the state
26 waivers submitted thus far include some exceptions, but there is considerable variation.
27

28 In announcing the new guidance, CMS Administrator Seema Verma said the intent of the new policy is to
29 “make a positive and lasting difference in the health and wellness of our beneficiaries” — a goal everyone
30 shares. Indeed, some studies confirm that people who work or who are otherwise engaged in meaningful
31 community activities are happier and healthier. Yet the new policy belies the fact that the vast majority of
32 working-age Medicaid patients already work and perpetuates a stereotype that people who are poor do
33 not.
34

35 Moreover, the waivers approved thus far reveal that states will be allowed to suspend or deny Medicaid
36 coverage for patients who fail to submit timely documentation of gainful employment or who do not work
37 the minimum number of required hours. Indeed, under Arkansas’ recently approved waiver, which will
38 take effect in June, failure to submit proof of compliance could mean loss of Medicaid for up to nine
39 months. In other words, states will be using onerous paperwork as a deterrent to Medicaid enrollment,

1 which will undermine the very health and well-being of the people the policy purports to help. After all,
 2 without coverage, chronically ill people will get sicker, not healthier.

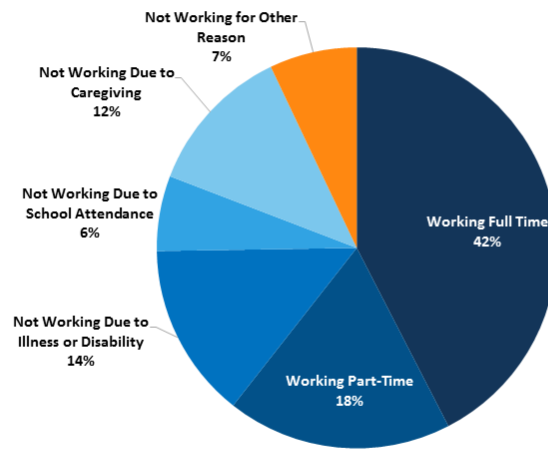
3
 4 TMA Select Committee members expressed strong support for any and all constructive initiatives to help
 5 low-income people obtain gainful employment or engage in other community activities. Yet of the low-
 6 income people who do not work, many face significant barriers to doing so, including low literacy level,
 7 lack of job training, poor health, or unreliable transportation. If Texas wants to encourage more Medicaid
 8 enrollees to work, it should help people overcome these barriers. Washington State, for example, helps
 9 people locate affordable housing and identifies employers who will work with people with a prior
 10 criminal history, another barrier to employment.

11
 12 At the same time, the committee argued vigorously against any waiver imposing mandatory Medicaid
 13 work requirements, saying that organized medicine must not be a part of any effort to undermine health
 14 care coverage for low-income people by ensnaring them in red tape. TMA must work to improve
 15 coverage and eliminate burdensome paperwork.

16
 17 **Work Status of Adult Medicaid Enrollees**

18 According to the Kaiser Family Foundation, 80 percent of adult Medicaid enrollees without a disability
 19 either work, live in a household with a working adult, attend school, or care for a child or relative. Of
 20 those who do not work, many face barriers to employment such as chronic illnesses, behavioral health
 21 disorders, inadequate job skills, or prior criminal history.

22
 Figure 1
**Work Status and Reason for Not Working Among Non-SSI,
 Nonelderly Medicaid Adults, 2016**



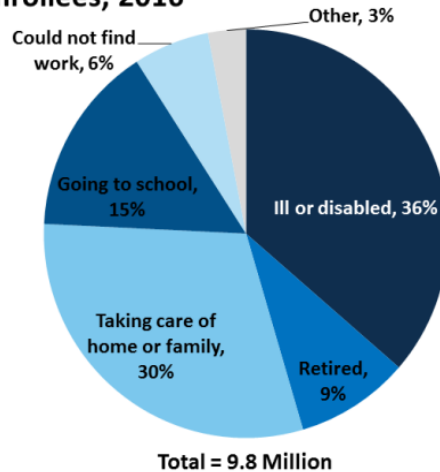
Total = 24.6 million

Notes: "Not Working for Other Reason" includes retired, could not find work, or other reason. Working Full-Time is based on total number of hours worked per week (at least 35 hours). Full-time workers may be simultaneously working more than one-job.
 Source: Kaiser Family Foundation analysis of March 2017 Current Population Survey.



Figure 6

Main reasons for not working among non-SSI, adult Medicaid enrollees, 2016



NOTE: Includes nonelderly adults who do not receive Supplemental Security Income (SSI).
SOURCE: Kaiser Family Foundation analysis of March 2017 Current Population Survey.



1 Because the majority of Medicaid patients work or live in a family where someone does, it is reasonable
2 to ask why establishing a Medicaid work requirement would be problematic. But recent analyses of other
3 programs where work is mandatory — Temporary Assistance for Needy Families and Supplemental
4 Nutrition Assistance Program — show that such a policy would be deleterious to employed and
5 unemployed low-income people alike.

6
7 For Medicaid enrollees who do work, irregular work hours may mean they will be unable to satisfy
8 minimum weekly or monthly work requirements, potentially jeopardizing their health care coverage. In
9 the states with approved Medicaid work requirements, working Medicaid patients must verify their work
10 status as frequently as every two months, creating a lot of new paperwork for them and the state. For
11 patients with behavioral health disorders or intellectual disabilities — or even just working multiple
12 jobs — keeping up with the red tape will prove burdensome. In some communities, lack of access to
13 reliable, fast internet service may impede patients' ability to complete paperwork electronically. Many
14 people will fall through the cracks.

15
16 While people who qualify for federal Supplemental Security Income based on disability are exempt from
17 any mandatory work requirement, rigid federal disability qualifications mean many people with chronic
18 illnesses or conditions, such as cancer, depression, or multiple sclerosis, do not qualify for disability.
19 Their ability to work, even a bit, results in their denial of disability status. Thus, someone in precarious
20 health still could be required to work under the new guidance.

21 22 **Lifetime Limits for Adult Medicaid Enrollees**

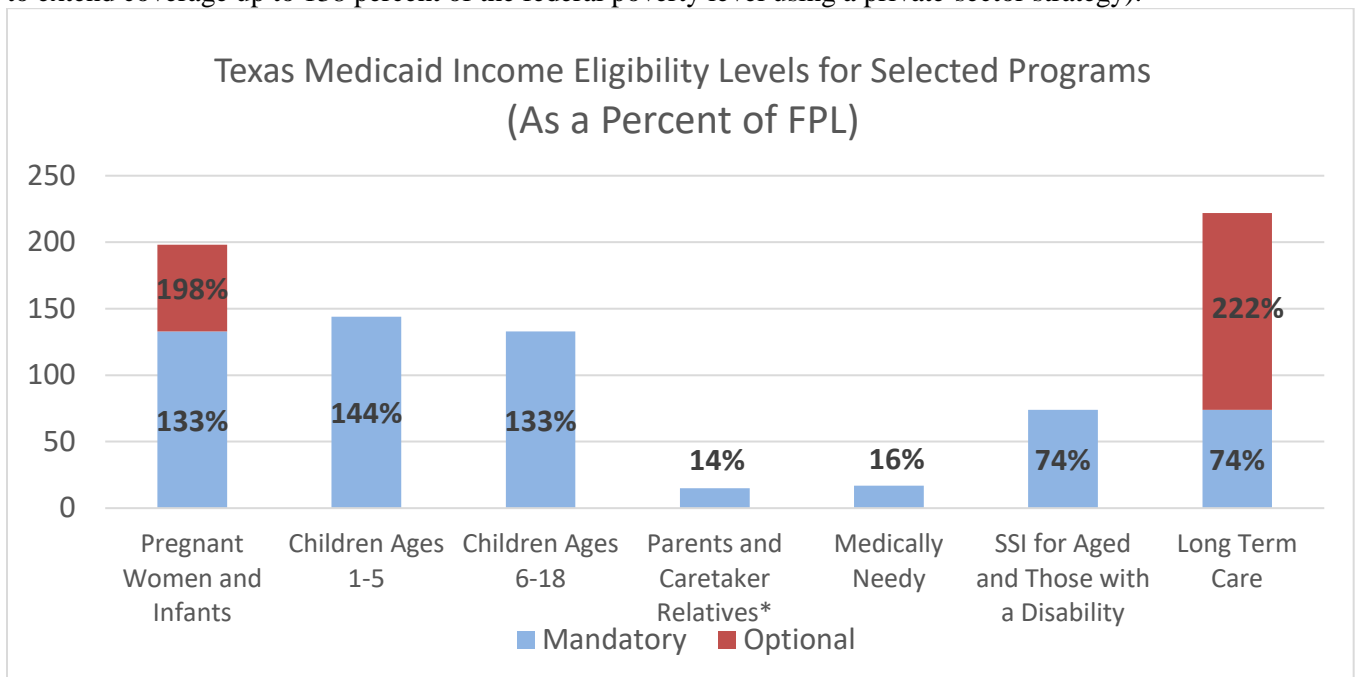
23 In addition to work requirements, CMS also is evaluating requests to impose lifetime limits on adults
24 enrolled in Medicaid. Two states — Arizona and Kansas — recently submitted waiver requests to allow
25 them to restrict Medicaid coverage to a maximum of five years and three years, respectively, even though
26 for most low-income workers there is no other viable source of health care coverage absent Medicaid.
27 According to the Census Bureau, nationally, 11 percent of the uninsured work in full or part time jobs, but
28 for employers where health insurance is not offered or where it is not affordable. An arbitrary time limit
29 would result in people enrolling in Medicaid when they need it, but dropping it when they don't,
30 perversely increasing Medicaid costs. Moreover, it would punish people who have chronic health
31 conditions or illnesses, such as diabetes or asthma, which will not end when Medicaid eligibility does.

1 While it too soon to say whether CMS will approve such requests, the committee felt it is important for
 2 the association to be on record against a policy that ill harm low-income patients and increase
 3 uncompensated care.

4
 5 And as physicians well know, people who lose Medicaid still will need medical care. Many will turn to
 6 emergency departments for services, thus increasing uncompensated care for physicians and hospitals.
 7

8 **How Would the Medicaid Work Requirements Affect Texas?**

9 CMS’ new guidance applies primarily to states that expanded Medicaid to working-age parents and
 10 childless adults. Because Texas has not exercised that option, the waiver would apply to fewer than
 11 200,000 Texans, though to ones who also are extremely vulnerable — very poor parents and former foster
 12 children under age 26. Currently, 147,000 poor parents are enrolled in Texas Medicaid. To qualify,
 13 parents must earn less than \$320 per month, meaning a mother working part time at minimum wage —
 14 \$7.25 per hour — earns too much to qualify (though Texas has the option to use federal Medicaid funds
 15 to extend coverage up to 138 percent of the federal poverty level using a private-sector strategy).



*In 2018, federal poverty level is \$12,140 for an individual and \$20,780 for a family of 3
 Source: TX HHSC

16 If implemented, a waiver would require the state to establish new bureaucratic infrastructure to certify
 17 patients’ compliance, likely with a high price tag. Kentucky estimates building the information
 18 technology system necessary to verify its Medicaid enrollees’ work status will cost \$170 million.
 19

20 Furthermore, it should be noted that if Texas ever were to expand Medicaid consistent with TMA policy
 21 (policy 190.032), the intent of such coverage would be to benefit the working poor. As noted above,
 22 many low-income workers lack health insurance because their employer does not provide it or they
 23 cannot afford it. Imposing a bureaucracy that then could be used to deny coverage because a patient didn’t
 24 submit the right paperwork at the right time – or could not work a minimum number of hours - would be
 25 contrary to TMA’s goals.
 26

27 It also must be pointed out that by not exercising its option to use federal Medicaid funds to extend health
 28 care coverage to the working poor as authorized by the Affordable Care Act, Texas actually perversely

1 discourages very poor parents with chronic illnesses or conditions from working since by doing so they
2 will then earn too much to remain eligible for Medicaid.

3
4 Thus far, only a handful of Texas lawmakers have expressed interest in pursuing a federal waiver to
5 implement a Medicaid work requirement. But as other states submit waivers, it undoubtedly will pique
6 legislators' interest. Of the 10 waivers submitted to CMS thus far, five are from states that like Texas
7 chose not cover low-income adults using Medicaid funds. They are seeking waivers to impose work
8 requirements on even the poorest parents.

9 10 **Conclusions**

11 Based on the Select Committee's review, the council believes implementation of any Medicaid waiver
12 that would increase programmatic bureaucracy while also undermining health care coverage for low-
13 income Texans would be antithetical to TMA's mission to improve the health of all Texans.

14
15 Depriving low-income people of health care will undermine the very health and well-being of the people
16 the waivers purport to help. People who lose Medicaid still will need medical care, but few will be able to
17 pay. And high out-of-pocket costs will impede people with chronic conditions from continuing their
18 medications and treatment. Depriving poor parents of health care coverage also would have the
19 unintended effect of increasing poverty, not moderating it. Medical debt is a key contributor to families'
20 financial strife. Instead of using their limited discretionary dollars to save for a rainy day, many families
21 instead will become saddled with medical debt that may take years to pay off. For physicians, such a
22 policy also would contribute to higher uncompensated care costs.

23
24 The adoption of punitive Medicaid work requirements in lieu of more constructive strategies to help
25 people find and keep jobs will not only jeopardize low-income patients' access to care but also increase
26 paperwork and uncompensated care for physicians. Several approved waivers require patients to obtain
27 physician attestation of their disability or illness every few months. If patients are locked out of coverage
28 for some portion of the year, it will result in cost-shifting to physicians and hospitals. In rural and border
29 communities, cost-shifting could be significant because those communities have more Medicaid enrollees
30 and higher unemployment rates.

31
32 Support for any lifetime Medicaid limits also would punitively affect poor and low-income Texans access
33 to health care while imposing hardships on physicians by increasing uncompensated care.

34
35 For all these reasons, the council recommends TMA not support any Medicaid waiver to implement
36 mandatory work requirements or to impose life time Medicaid limits. Instead, the association should work
37 with the legislature, state agencies, and CMS to find constructive strategies to help patients overcome
38 barriers to work or meaningful community engagement.

39
40 **Recommendation 1:** That the Texas Medical Association oppose any federal Medicaid waiver seeking to
41 impose mandatory work requirements, but instead collaborate with lawmakers, the Texas Health and
42 Human Services Commission, and the Centers for Medicare & Medicaid Services to support constructive
43 measures to help Medicaid enrolled and eligible patients overcome barriers that prevent them from
44 working or engaging in other meaningful community activities.

45
46 **Recommendation 2:** That the Texas Medical Association oppose efforts to impose lifetime limits on
47 adult Medicaid enrollees.

48
49 **Recommendation 3:** That the Texas Medical Association oppose any policy or regulation that punitively
50 limits access to affordable health care for Medicaid-eligible patients.

1 **Sources:**

- 2 1. Centers for Medicare & Medicaid Services. Memo to state Medicaid directors RE: Opportunities to
3 Promote Work and Community Engagement Among Medicaid Beneficiaries. Jan. 11, 2018.
4 www.medicaid.gov/federal-policy-guidance/downloads/smd18002.pdf.
- 5 2. Kaiser Family Foundation. Medicaid and Work Requirements: New Guidance, State Waiver Details
6 and Key Issues. MaryBeth Musumeci, Rachael Garfield, and Robin Rodowicz. Jan. 16, 2018.
7 [www.kff.org/medicaid/issue-brief/medicaid-and-work-requirements-new-guidance-state-waiver-
9 details-and-key-issues/](http://www.kff.org/medicaid/issue-brief/medicaid-and-work-requirements-new-guidance-state-waiver-
8 details-and-key-issues/)
3. [Texas Medicaid and CHIP in Perspective, 11th edition](#)

REPORT OF COMMITTEE ON EMERGENCY MEDICAL SERVICES AND TRAUMA

CM-EMST Report 2-A-18

Subject: Policy Review

Presented by: Veer Vithalani, MD, Chair

Referred to: Reference Committee on Socioeconomics

1 House of Delegates policies in the association’s Policy Compendium are reviewed periodically for
2 relevance and appropriateness. Following are policies reviewed by the committee with recommendations
3 for retention, amendment, and deletion.

4
5 The committee recommends retaining the following policies:

6
7 **100.022 Emergency Psychiatric Services:** The Texas Medical Association advocates additional
8 funding to sustain and expand recent state investments to redesign mental health crisis
9 services as well as to expand the availability of community-based mental health care,
10 including prevention and early intervention strategies (CM-EMS Rep. 1-A-08).

11
12 **100.023 Holding Admitted Patients in Crowded Emergency Departments:** The Texas Medical
13 Association will work with hospitals and health care organizations to develop appropriate
14 mechanisms to facilitate availability of inpatient beds, which would include a workable plan
15 to achieve prompt transfer of admitted patients to inpatient units during “full capacity
16 periods” in the emergency department (ED), when the number of patients needing evaluation
17 or treatment in the ED is equal to or exceeds the ED treatment space capacity (Res. 203-A-
18 08).

19
20 **100.025 Access to Emergency Care in Texas:** The Texas Medical Association will seek to establish
21 a Texas bipartisan commission to examine, address, and support issues related to access to
22 emergency care in Texas, or a coalition of organizations to address the current crisis (Res.
23 205-A-08).

24
25 **100.026 Emergency Department On-Call Physicians:** The Texas Medical Association will work
26 with health care organizations and governmental agencies to ensure adequate emergency
27 department on-call specialist access; maintain current liability protection for treatment of
28 emergency medical conditions; and ensure appropriate physician compensation, given
29 existing and special hospital funding for emergency services (Amended Res. 206-A-08).

30
31 **Recommendation 1:** Retain.

32
33 The committee further recommends amending policy 100.024 Regulation of Free-Standing Emergency
34 Departments.

35
36 In 2009, the Texas Medical Association in partnership with the Texas College of Emergency Physicians,
37 supported enactment of House Bill 1357 establishing the minimum statutory requirements for free-
38 standing emergency departments. Since the Texas legislature enacted the law, there is no longer a need
39 for TMA to pursue legislation regulating these facilities.

1 However, the committee continues to strongly favor Texas' current statutory framework and recommends
2 policy as follows:

3
4 **100.024 Regulation of Free-Standing Emergency Departments:** The Texas Medical Association
5 supports Texas' statutory framework ~~legislation~~ regulating the operation of free-standing
6 emergency departments (FSED) that stipulates, among other provisions, that an FSED must
7 ~~would include~~ (1) provide medical screening and stabilization services for all patients seeking
8 emergency services; (2) be staffed with physicians, nurses, and other necessary staff with
9 specialty training or experience in managing catastrophic illnesses or life-threatening injuries,
10 including training in advanced cardiac life support, advanced trauma life support, and
11 pediatric advanced life support; (3) a requirement to be open 24 hours a day, seven days a
12 week, every day of the year; (4) maintain full-time coverage by a physician(s) either board
13 certified in emergency medicine or otherwise qualified to provide emergency medical care;
14 and a minimum requirement for life support equipment and training for both adults and
15 pediatric patients, set forth minimum standards for licensed personnel staffing the emergency
16 departments, and (5) be certified ~~require certification~~ by the Joint Commission or other such
17 independent accreditation body. TMA will continue to collaborate with the Texas College of
18 Emergency Physicians to review and comment on any regarding proposed FSED-related
19 legislation or regulation and will oppose any proposal ~~proposed regulations~~ that is onerous or
20 goes against TMA policy (Amended Res. 204-A-08).

21
22 **Recommendation 2:** Retain as amended.

23
24 The committee recommends deletion of the following policy as it is considered redundant (see policy
25 100.024):

26
27 **100.021 Free-standing Emergency Departments:** The Texas Medical Association advocates
28 legislation establishing minimum operating criteria and regulatory framework for free-
29 standing emergency departments (FSEDs). At a minimum, the legislation should specify that
30 FSEDs must:

31
32 Have and maintain equipment and supplies suitable for provision of emergency care services,
33 including 1) equipment needed for the evaluation or resuscitation of critically injured
34 patients, 2) appropriate diagnostic laboratory and radiological equipment, and 3) other
35 essential equipment as determined by the state via rules.

36
37 Be open to receive patients 24 hours a day, seven days a week.

38
39 Have a referral, transmission, or admission agreement with a licensed hospital with an
40 emergency room before the facility accepts any patient for treatment or diagnosis. The
41 legislation should direct the state to establish via rulemaking the appropriate maximum
42 mileage allowed to transport the patient from the FSED to the admitting hospital.

43
44 Maintain full time coverage by a physician(s) either board certified in emergency medicine or
45 otherwise qualified to provide emergency medical care.

46
47 Be staffed with physicians, nurses, and other necessary staff with specialty training or
48 experience in managing catastrophic illnesses or life-threatening injuries, including training
49 in advanced cardiac life support, advanced trauma life support, and pediatric advanced life
50 support.

- 1 Adhere to the minimum architectural, sanitary, hygiene, privacy, and medical record
- 2 standards as defined by the state via rules.
- 3
- 4 Maintain an internal pharmacy capable of dispensing medications and controlled substances
- 5 that are necessary for the prompt and medically appropriate treatment of those conditions that
- 6 regularly present at a traditional hospital-based emergency room.
- 7
- 8 Be capable of accepting ambulance traffic.
- 9
- 10 Be accredited by the Joint Commission or other independent accrediting body (CM-EMS
- 11 Rep. 1-A-08).
- 12

13 **Recommendation 3:** Delete.

REPORT OF COMMITTEE ON MEDICAL HOME AND PRIMARY CARE

CM-MHPC Report 2-A-18

Subject: Policy Review

Presented by: Lindsay Botsford, MD, Chair

Referred to: Reference Committee on Socioeconomics

1 House of Delegates policies in the association's Policy Compendium are reviewed periodically for
2 relevance and appropriateness. Following are policies reviewed by the committee with recommendations
3 for retention, amendment, and deletion.

4
5 The committee recommends retaining the following policy:

6
7 **255.004 Patient-Centered Medical Home:** A patient centered medical home (PCMH) is a primary
8 care physician or team who ensures that patient care is accessible, coordinated,
9 comprehensive, patient-centered, and culturally relevant through the direct provision,
10 coordination, or arrangement of health care or social support services as indicated by the
11 patient's individual medical needs and the best-available medical evidence.

12
13 Principles of a patient centered medical home (as articulated by AAFP, the American College
14 of Physicians, Association of American Physicians, and American Osteopathic Association)
15 are as follows.

16
17 Personal physician - each patient has an ongoing relationship with a personal physician
18 trained to provide first contact and continuous and comprehensive care;

19
20 Physician-directed medical practice - the personal physician leads a team of individuals at the
21 practice level who collectively take responsibility for the ongoing care of patients.

22
23 Whole person orientation - the personal physician is responsible for providing for all the
24 patient's health care needs or taking responsibility for appropriately arranging care with other
25 qualified professionals. This includes care for all stages of life, acute care, chronic care,
26 preventive services, and end-of-life care.

27
28 Care is coordinated and/or integrated across all elements of the complex health care system
29 (e.g., subspecialty care, hospitals, home health agencies, nursing homes) and the patient's
30 community (e.g., family, public and private community-based services). Care is facilitated by
31 registries, information technology, health information exchange, and other means to assure
32 that patients get the indicated care when and where they need and want it, in a culturally and
33 linguistically appropriate manner.

34
35 Quality and safety are hallmarks of the medical home, meaning (1) practices advocate for
36 their patients to support the attainment of optimal, patient-centered outcomes that are defined
37 by a care planning process driven by a compassionate, robust partnership among physicians,
38 patients, and the patients' families; (2) evidence-based medicine and clinical decision-support
39 tools guide decision making; (3) physicians in the practice accept accountability for
40 continuous quality improvement through voluntary engagement in performance measurement

1 and improvement; (4) patients actively participate in decision-making, and feedback is sought
2 to ensure patients' expectations are being met; (5) information technology is utilized
3 appropriately to support optimal patient care, performance measurement, patient education,
4 and enhanced communication; (6) practices go through a voluntary recognition process by an
5 appropriate nongovernmental entity to demonstrate they have the capabilities to provide
6 patient-centered services consistent with the medical home model; and (7) patients and
7 families participate in quality improvement activities at the practice level.

8
9 Enhanced access to care is available through systems such as open scheduling, expanded
10 hours, and new options for communication among patients, their personal physician, and
11 practice staff.

12
13 Payment appropriately recognizes the added value provided to patients who have a patient-
14 centered medical home. It should (1) reflect the value of patient-centered care management
15 work by physicians and nonphysician staff that falls outside of the face-to-face visit; (2) pay
16 for services associated with coordination of care both within a given practice and between
17 consultants, ancillary providers, and community resources; (3) support adoption and use of
18 health information technology for quality improvement; (4) support provision of enhanced
19 communication access such as secure e-mail and telephone consultation; (5) recognize the
20 value of physician work associated with remote monitoring of clinical data using technology;
21 (6) allow for separate fee-for-service payments for face-to-face visits (payments for care
22 management services that fall outside of the face-to-face visit, as described above, should not
23 result in a reduction in the payments for face-to-face visits); and (7) recognize case mix
24 differences in the patient population being treated within the practice (SC-MCU Rep. 1-A-
25 08).

26
27 **Recommendation:** Retain.

TEXAS MEDICAL ASSOCIATION HOUSE OF DELEGATES

Resolution 406
A-18

Subject: Supporting the Reclassification of Complex Rehabilitation Technology

Introduced by: Resident and Fellow Section

Referred to: Reference Committee on Socioeconomics

1 Whereas, Complex rehabilitation technology (CRT) products are medically necessary devices
2 individually configured to meet a person’s unique needs, such as custom manual and powered
3 wheelchairs, adaptive seating systems, alternative positioning systems, and other mobility devices; and
4

5 Whereas, The primary end users of CRT equipment are individuals with substantially disabling and
6 chronic conditions resulting in long-term disabilities, necessitating the use of properly fitted CRT for
7 maximum independence in mobility and activities of daily living and leisure; and
8

9 Whereas, The Centers for Medicare & Medicaid Services (CMS) currently classifies CRT under the broad
10 category of durable medical equipment (DME) and does not assign it a distinct payment category under
11 the Medicare program; and
12

13 Whereas, The current classification system does not provide the ability to distinguish technological
14 differences between CRT and other DME and often results in limited access to CRT; and
15

16 Whereas, Congress and CMS have recognized the benefit of a separate classification for “complex
17 rehabilitation power wheelchairs” and related accessories for individuals with “complex chronic
18 conditions that are substantially disabling or life threatening [and] have a high risk of hospitalization or
19 other significant adverse health outcomes” within the Medicare Improvements for Patients and Providers
20 Act of 2008; and
21

22 Whereas, The Medicare program is commonly the model other payers use to establish their own coverage
23 and pricing policies; and
24

25 Whereas, The current system allows nontrained providers to prescribe DME, which often results in
26 improperly fitted CRT; and
27

28 Whereas, In reclassifying CRT, additional requirements could be implemented such as limiting CRT
29 prescribers to CRT-trained providers to ensure properly fitted CRT; and
30

31 Whereas, DME typically is furnished for use in the home, but CRT is frequently required for optimal
32 transition from a skilled nursing facility or other long-term care facility to a home or a community setting;
33 and
34

35 Whereas, An individual requiring a stay at a long-term care facility under Medicare Part A will not be
36 provided DME under Medicare Part B during the stay, and many long-term care facilities do not provide
37 CRT due to cost or lack of expertise with CRT configuration; and

1 Whereas, Limited access to CRT puts an individual at risk for reduced independence and greater
2 susceptibility to illness. The inability to independently reposition and care for oneself can lead to
3 preventable diseases such as pressure ulcers, resulting in extended institutionalization, increased
4 morbidity and mortality, increased readmission rates, and increased medical costs; therefore be it

5
6 RESOLVED, That the Texas Medical Association support the Centers for Medicare & Medicaid Services
7 reclassifying complex rehabilitation technology equipment into its own distinct payment category under
8 the Medicare program to improve access to individuals with substantially disabling and chronic
9 conditions.

10
11 **Related TMA Policy:**

12 **90.001 Funding of Services for Disabled Persons:** The Texas Medical Association endorses the
13 preservation and continued funding of programs that encourage physical and economic independence of
14 disabled individuals, specifically programs in physical restoration, vocational rehabilitation and
15 independent living (Council on Medical Education, p 90, A-92; reaffirmed CM-R Rep. 2-A-02;
16 reaffirmed CME Rep. 1-A-12).

17
18 **270.002 Rehabilitation Services:** The Texas Medical Association supports increased funding and
19 legislative action for rehabilitation services to be provided in all Medicaid, managed care, or other carrier
20 basic benefit packages, and that benefits include acute and subacute rehabilitation, home care, outpatient
21 rehabilitation, and durable medical equipment for physically challenged patients (Committee on
22 Rehabilitation, p 140, A-93; reaffirmed CSE Rep. 1-A-05; reaffirmed CSE Rep. 1-A-15).

23
24 **270.003 Rehabilitation Services in Managed Care Programs:** Rehabilitation services should be
25 required in benefits of managed care programs, Medicaid, and any other insurance carriers in order to
26 meet the needs of the disabled population (Committee on Rehabilitation, p 170, I-94; reaffirmed CSE
27 Rep. 3-A-04; reaffirmed CSE Rep. 2-A-14).

28
29 **Related AMA Policy:**

30 **Durable Medical Equipment Requirements H-330.945**

31 Our AMA will: (1) continue to seek legislation to prohibit unsolicited contacts by durable medical
32 equipment suppliers that recommend medically unnecessary durable medical equipment to Medicare
33 beneficiaries; (2) affirm the concept that members of a physician-led interprofessional health care team be
34 enabled to perform delegated medical duties, including ordering durable medical equipment, that they are
35 capable of performing according to their education, training and licensure and at the discretion of the
36 physician team leader; (3) advocate that the initiators of orders for durable medical equipment should be a
37 physician, or a nurse practitioner or physician assistant supervised by a physician within their care team,
38 consistent with state scope of practice laws; and (4) reaffirm the concept that physicians are ultimately
39 responsible for the medical needs of their patients.

40
41 **Protect Medicare Beneficiary Access to Complex Rehabilitation Wheelchairs D-330.907**

42 Our AMA strongly encourages the Centers for Medicare and Medicaid Services (CMS) to refrain from
43 implementing policies on January 1, 2016 that would curtail access to complex rehabilitation technology
44 (CRT) wheelchairs and accessories by applying competitively bid prices to these specialized devices. In
45 the event that CMS does not refrain from implementing policies limiting access to CRT wheelchairs, our
46 AMA will encourage Congress to support legislation (e.g. H.R. 3229) that would provide a technical
47 correction to federal law to clarify that CMS cannot apply Medicare competitive bidding pricing to CRT
48 wheelchairs.

1 **Sources:**

- 2 1. Salzberg, C. A., D. W. Byrne, et al. A new pressure ulcer risk assessment scale for individuals with
3 spinal cord injury. *Am J Phys Med Rehabil* 75(2): 96-104, 1996.
4 2. Pressure Ulcer Prevention and Treatment Following Spinal Cord Injury: A Clinical Practice
5 Guidelines for Health-Care Professionals. Consortium for Spinal Cord Medicine, 2014.
6

7 **Relevant pending legislation:**

- 8 Ensuring Access to Quality Complex Rehab Technology Act of 2017 (H.R.750).